# ACT 183: SEARCH WARRANT DATA COLLECTION

2022 ANNUAL REPORT

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#### 1 REVIEW OF ACT 183

In August of 2020, the Wisconsin Assembly created a task force to focus on "racial disparities, educational opportunities, public safety, and police policies and standards in Wisconsin." In its final report, entitled *The Report of the Task Force's Subcommittee on Law Enforcement Policies and Standards*, the task force offered various recommendations for improving law enforcement practices in Wisconsin. This report was the foundation for 2021 Assembly Bill 329 and 2021 Wisconsin Act 183, which modified Wis. Stat. § 165.25(20).

Enacted on March 17, 2022, 2021 Wisconsin Act 183 created a new section of Wis. Stat. § 165.25(20), which requires the Wisconsin Department of Justice (DOJ) to "submit a report to the legislature under Wis. Stat. § 13.172(2) on the issuance and execution of search warrants at physical premises by law enforcement agencies in the prior calendar year" and to provide law enforcement instructions for submitting the data to DOJ. The report is due to the legislature by no later than July 1 of each year.

#### 2 Progress to Date

#### 2.1 Workgroup Meetings

In Fall of 2022, DOJ's Division of Law Enforcement Services (DLES) administration formed a small workgroup with the purpose of defining program requirements and identifying a collection mechanism for search warrant data. This workgroup consisted of representatives from the Wisconsin State Patrol, two county Sheriff's Offices, one large police department, and DOJ's Bureau of Justice Information and Analysis (BJIA) and DLES. During these meetings, discussion items included:

- Review of Act 183's requirements
- Discussion of jurisdictional issues in the context of the Act's reporting requirements (e.g., warrants served by task forces, one agency applying for a warrant and another agency executing the warrant and determining which agency is "responsible" for reporting the warrant to DOJ)
- Granularity of data collection (e.g., aggregate counts vs. warrant-level records, general vs. specific location descriptors)
- Resources and protocols needed to manage a successful program (e.g., staffing, software, data collection platforms, data collection implementation, testing, and data accuracy and completeness monitoring protocols)
- Law enforcement agency records management challenges (e.g., differing agency processes regarding who authors warrants, how data is stored and assessed for accuracy/completeness, what information is collected, and who at the agency has access to the information needed)
- Agencies collecting varying information on search warrants; some agencies likely not in the practice of collecting all required elements

- Definitions needed for statutory verbiage (e.g., definitions of "physical premises" and "unannounced entry," more specificity of approval process requirements)
- Inclusion of additional data elements that are not currently required

#### 2.2 Outreach, Challenges, and Possible Solutions

#### Office of State Courts Search Warrant Data

Initially, the search warrant workgroup evaluated whether data could be obtained from the Director of State Courts Office. The BJIA staff reached out to the Director of State Courts Office and received an aggregate count of cases where search warrants were filed per county. However, because this data is extracted in aggregate count form, the Director of State Courts Office data cannot be limited to search warrants at physical premises; rather, the data includes warrants of all types (e.g., for blood, DNA, at non-physical premises, etc.) which should not be included in this collection as outlined in the Wis. Stat. § 165.25(20). Additional consultation regarding the court data revealed it to be incomplete for the purpose of this project, as it does not include warrants for which no case was filed. This posed a significant barrier for utilizing the Director of State Courts Office data to fulfill the data collection requirement of Wis. Stat. § 165.25(20), ultimately resulting in the need to initiate a new data collection program.

#### **Initial Search Warrant Data Landscape Assessment**

While awaiting position authority to launch and manage a new program, a need arose to understand the current policies and practices of Wisconsin law enforcement agencies regarding search warrant data collection and management. BJIA reviewed the workgroup minutes and conducted a pilot search warrant landscape assessment with a small number of Wisconsin law enforcement agencies. The goal of this assessment was to understand current system use, data collection protocols, and challenges agencies may face when reporting search warrant data, with the aim of addressing these challenges during the full implementation of the search warrant data collection program.

The main challenges identified through the pilot assessment were:

1) Agencies use different systems for recording search warrant data

Currently, law enforcement agencies utilize many different records management and reporting systems for recording and sharing information regarding search warrants. Among other differences, these systems differ both in the level of detail they require regarding each search warrant and the way in which the systems store and export data. To assure an accurate and complete assessment of search warrant data as required by Wis. Stat. § 165.25(20), data elements and the format in which they are stored and exported need to remain consistent across reporting agencies. Inconsistencies in how the data are defined, the level of specificity, and the format in which they are stored/exported result in inaccurate data analyses and findings based on those analyses.

To remedy this, DOJ needs to provide a unified, central data collection platform for all agencies to enter data. Utilizing a central data collection platform will ensure that the data

entered by the agencies is complete, conforms to an established definition and format, and can be assessed for accuracy through regular quality assurance. At the initial launch of the full implementation of the program, Research Electronic Data Capture (REDCap, a secure and validated electronic data collection platform) will be temporarily used. Depending on final discussions, Traffic and Criminal Software (TraCS) will be updated to include a search warrant specific data collection module and will be utilized for future data collection. TraCS is currently utilized by law enforcement agencies to submit other federally and state mandated data.

#### 2) Increased personnel costs for data entry into separate systems

Law enforcement agencies outlined a need for additional staff time and resources to enter search warrant data into two separate systems, first into their records management system and second into DOJ's data collection platform (i.e., resulting in "double-entering" the same data). As agencies are often limited in terms of budgets and staff, this poses a barrier for agencies in submitting the required data. Double-entering data could result in inaccurate data being entered due to human error and missing data due to time constraints. One possible solution for this concern is to build the capacity for DOJ's data collection platform to interface with agencies' record management systems. Although TraCS has the potential to accommodate this need, technical aspects for successful implementation need to be explored.

#### 3) Reporting responsibility when multiple agencies are involved

In instances when multiple agencies are involved in a single search warrant (e.g., task forces), only a single agency can complete a search warrant request form in TraCS. In some instances, it may be challenging to determine which agency has the responsibility of reporting the search warrant data to DOJ, which may result in the same search warrant data being reported to DOJ multiple times or neither agency reporting the data resulting in missing data. Two possible solutions to this problem exist. First, it is possible for DOJ to create a search warrant data submission form such that the agency responsible for various parts of the warrant itself only fills out the relevant portions of the form, with the ability to use combinations of data elements from separate agency reports to connect the separate elements together to form one complete record. Second, BJIA staff managing and overseeing the search warrant data collection program could create guidance and data submission protocols that outline which agency would hold sole responsibility for submitting data to DOJ regarding the shared search warrant record and other parties involved, regardless of whether that agency conducted the entire search warrant process themselves.

#### 4) Reporting frequency

Full implementation of the search warrant data collection program requires identifying the interval at which data will be collected. Agencies can encounter challenges both reporting data frequently and on an annual basis. Reporting data frequently allows for real-time data collection, increases the likelihood that all data elements will be completed, and reduces the changes of lost records, recall bias, or inaccuracies. However, frequent data entry is staff-time intensive. Alternatively, reporting data annually (where all records for a year are reported simultaneously) has a lower staff-time requirement, though the likelihood for

missing, incomplete, or inaccurate data is higher. Due to these considerations, BJIA staff plan to request that, because agencies will be reporting at the warrant-level, data should be submitted to DOJ monthly. This is similar to other comparable data collection efforts by BJIA, such as Use-of-Force and Arrest-Related Death and Uniform Crime Reporting programs. In instances where agencies have no search warrant records to report for the prior month, agencies would provide a "zero report", both fulfilling their obligation and providing documentation that data is complete and not missing.

#### 2.3 PILOT SEARCH WARRANT DATA PROGRAM MATERIALS

BJIA has started developing a robust data collection mechanism in REDCap to collect comprehensive information on search warrants at the warrant level while awaiting position authority to launch and manage the search warrant data collection program. After this new mechanism is launched, agencies will use this system to enter information on a warrant level. Importantly, the REDCap data collection mechanism will allow BJIA to collect data regarding the required information outlined in the statute, along with additional information necessary for a complete understanding of the context in which search warrants were requested and executed. In addition, REDCap will allow BJIA to answer additional research and policy-relevant questions beyond those outlined by the statute. These additional elements include but are not limited to:

- How many warrants that were applied for as announced entry and approved as announced entry were executed with an unannounced entry?
  - Wis. Stat. § 165.25(20) does not seem to account for this scenario and would only include scenarios that were requested as unannounced entry, including whether those requests were approved and how they were executed. The statute does not account for a scenario in which an agency did not request an unannounced entry but executed an unannounced entry.
- The demographics of primary suspects listed on warrants requesting unannounced entry and whether they were approved.
  - The statute does not require information about people other than primary suspects who were present during an unannounced entry warrant execution. This would not include primary suspects who are not present, any demographic information about people who are present but are not primary suspects on unannounced entries, nor any demographic information on people present during announced entry warrants.
- Were any firearms or illegal substances seized during the execution of any warrant at a physical premise?
  - The statute asks whether an unannounced entry warrant execution included a written inventory of property taken, but not about what kind of property or whether what was listed on the warrant is what was seized.
- Additional information regarding persons killed or who suffered great bodily harm during or due to search warrant execution
  - The statute would not provide information on who was killed or suffered great bodily harm (e.g., a primary suspect, a bystander, a law enforcement

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officer, etc.) nor any demographic or contextual information about them (e.g., race, age, location relevant to the search warrant execution). The statute does not require collection of this information for announced entry warrants, providing no context as to prevalence of this outcome dependent on type of warrant execution. Furthermore, the statute asks only for the number of warrant executions that resulted in death or great bodily harm of anyone; BJIA believes it is important to know how many individuals were killed and how many individuals suffered great bodily harm (as separate outcomes and at the individual level rather than the warrant level).

- The ability to tie specific items together by collecting it at the warrant level rather than in aggregate format
  - The bill currently asks for aggregate counts by jurisdiction; while aggregate data is well suited for providing a summary snapshot of a topic of interest, few methods for analyzing or interpreting aggregate data currently exist. Collecting data at the warrant-level allows for a more comprehensive understanding of the data and allows for the use of a multitude of statistical and methodological approaches for analyzing the data, which is required for addressing the types of questions and recommendations underlying 2021 Wisconsin Act 183.
- Collecting complete data for all warrants requested and executed at physical premises, rather than only collecting data on the warrants that were executed with unannounced entry
  - Providing this additional data allows for comparisons across warrant type and context. This comparison data is necessary in order to address questions regarding whether outcomes associated with unannounced entry search warrant requests and executions are unique or if they apply broadly to all search warrants at physical premises. Without data on all search warrants, statistically it is not possible to isolate the differences between these two contexts.

Along with this REDCap data collection mechanism, BJIA also developed a manual with instructions on entering data within the system along with definitions and additional guidance. Both the REDCap project and the guidance document were created by BJIA staff who currently work on other projects<sup>1</sup>, completed in addition to and outside of their regular primary duties. Documentation of the REDCap mechanism and manual are included in Appendix A.

#### 3 2022 Preliminary Law Enforcement Data

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<sup>&</sup>lt;sup>1</sup> In a Fiscal Estimate submitted to the Legislature on June 8, 2021, DOJ requested 1.5 positions to establish, implement, administer, analyze, publish, and report data required by this Act. The Legislature did not act on this request.

For 2022 data, the DOJ sent a survey form (see Appendix B) to law enforcement agencies for responses to the required information.

#### **Survey Design**

A survey form was created in REDCap including questions addressing the required data elements from Wis. Stat. § 165.25(20) and sent to law enforcement agencies on June 9, 2023.

Due to limited time allotted for data collection and technical assistance to agencies, agencies were asked if they were able to retrieve all required information in aggregate format without manually reviewing individual warrant-level details of each warrant. This method was selected due to the need to estimate statewide completion rates and determine what percentage of the population is and is not covered by the information provided. Alternatively, had agencies been given the ability to optionally answer the questions without access to all required information components, different agencies would have answered different items based on the information they had available to them, making it impossible to estimate data coverage and increasing the likelihood for data quality issues such as incomplete records and inaccurate data reported.

#### **Missing Data Analyses**

A total of 206 agencies responded. Of the 206 agencies that responded, 116 indicated they did not have the ability to retrieve the answers to all required items in aggregate format. The 116 agencies who responded to the survey but were unable to provide the data in the requested format cover approximately 17% of the state's population and were not asked any further questions.

#### **Preliminary Findings**

The remaining 90 agencies that responded and were able to provide information for all items required by the bill cover approximately 26% of the state's population. The information below includes these agencies only.

Wis. Stat. § 165.25(20)(a): The total number of search warrants<sup>2</sup> that were issued and denied.

- Issued: 622
- Denied: 0

Wis. Stat. § 165.25(20)(b): Of the search warrants that were issued, the number that requested explicit authorization of an unannounced entry, and of those that requested explicit authorization of an unannounced entry, the number that explicitly authorized and the number that declined to authorize an unannounced entry.

<sup>&</sup>lt;sup>2</sup> The survey asked how many search warrants at physical premises that were requested by the agency were approved/issued/denied matching the language in the statute "the issuance and execution of search warrants at physical premises by law enforcement agencies in the prior calendar year." Physical premises were defined in the survey as "a specific location or property that law enforcement officials believe may contain evidence of a crime or contraband, restricted to residences, private businesses, government buildings, correctional facilities, education facilities/institutions, garage/storage units, farms, and religious institutions."

- Seven warrants that were issued requested explicit authorization of an unannounced entry (West Allis PD and Superior PD)
  - Five of these authorized unannounced entry (4 from West Allis PD, 1 from Superior PD).
  - Two of these declined to authorize an unannounced entry (West Allis PD).

Wis. Stat. § 165.25(20)(c): Of the search warrants that declined to authorize an announced entry, the number of search warrants that were executed with an unannounced entry and the number that were executed with an unannounced entry.

- Two warrants that declined to authorize an unannounced entry were executed with an announced entry.
- No warrants that declined to authorize an unannounced entry were executed with an unannounced entry.

Wis. Stat. § 165.25(20)(d): Of the search warrants that declined to authorize an unannounced entry that were executed with an unannounced entry, all of the following information:

- 1. The number of warrants for which a return under Wis. Stat. § 968.17 was accompanied by a written inventory of property taken as provided under Wis. Stat. § 968.17(1). **Not applicable**
- 2. The number of warrant executions that resulted in great bodily harm, as defined in Wis. Stat. § 939.22(14), to any person, or the death or any person. *Not applicable*
- 3. The age, race, and gender of any primary suspect who was present at the warrant's execution. **Not applicable**

Wis. Stat. § 165.25(20)(e): Of the search warrants that explicitly authorized an unannounced entry, the number of search warrants that were executed with an announced entry and the number that were executed with an unannounced entry.

Two of the four search warrants from West Allis PD that were authorized as no-knock/unannounced entry were executed as no-knock/unannounced entry; the other two were executed as knock/announced entry. The one search warrant that was authorized as unannounced entry from Superior PD was executed as knock/announced entry.<sup>3</sup>

Wis. Stat. § 165.25(20)(f): Of the search warrants that explicitly authorized an unannounced entry, the type of suspected crime for which it was sought.

Murder, drug trafficking, public order weapons, other public order offense

Wis. Stat. § 165.25(20)(g): Of the search warrants that explicitly authorized an unannounced entry and were executed with an unannounced entry, all of the following information:

<sup>&</sup>lt;sup>3</sup> The two agencies that indicated having any explicitly authorized unannounced entry warrants were contacted by phone to confirm how those that were explicitly authorized as unannounced entry were executed.

- 1. The number of warrants for which a return under Wis. Stat. § 968.17 was accompanied by a written inventory of property taken as provided under Wis. Stat. § 968.17(1). One warrant.
- 2. The number of warrant executions that resulted in great bodily harm, as defined in Wis. Stat. § 939.22(14), to any person, or the death or any person. **No warrants.**
- 3. The age, race, and gender of any primary suspect who was present at the warrant's execution. Two women, two Black/African American, two adult primary suspects were present during authorized unannounced/no-knock entries.

A review of this information by jurisdiction is provided in Appendix C.

NOTE: these numbers are from 90 agencies that cover approximately 26% of the state's population. As such, this information is incomplete and should be used for preliminary discussion purposes only. Additionally, the law enforcement agencies that submitted the data are responsible for the accuracy of the data submitted.

#### 4 NEXT STEPS

BJIA will continue to make changes based on internal feedback to the pilot materials while awaiting position authority (see Appendix D for position request still under review). After authority is granted and an analyst is hired to complete this work, the materials will be piloted with the current workgroup along with additional law enforcement agencies. This pilot cannot launch until the 1.0 FTE position is approved and hired. Once the materials are finalized, BJIA will launch the REDCap mechanism, grant agencies access to the system, and host training sessions on data entry and frequently asked questions. After launch, the new analyst will implement quality assurance monitoring and conduct outreach to ensure data completeness and accuracy.

After hiring the search warrant data collection program analyst, BJIA will also begin working with TraCS developers at the Department of Transportation (DOT) to develop a search warrant module that includes all the REDCap items within the TraCS software to which all agencies have free access. DOJ will also work with its Bureau of Computing Services (BCS) to develop mechanisms by which the TraCS information will be received and stored at DOJ. Such a form would be similar to the current Use-of-Force and Arrest-Related Death (UFAD) form designed by DOT and used by Wisconsin law enforcement agencies to comply with Wis. Stat. § 165.845. Recent discussions with DOT regarding the development of such a form indicate that, pending the hiring of a search warrant data collection program analyst at DOJ and availability of BCS developers, the TraCS work could begin in Fall 2023 and potentially be ready for launch in Fall 2024. In the interim, the REDCap tool will be utilized to collect 2023 data (and possibly 2024 data) before agencies are transitioned to the newly designed TraCS form.

### Appendix A

# **Report Type**

Record ID	
	(DO NOT TYPE IN HERE OR ADJUST THIS FIELD)
Is this a zero report (agency had 0 search warrants for month) or warrant report?	<ul><li>✓ Zero Report</li><li>✓ Warrant</li></ul>
Month of Zero Report	λ
	(Enter month in number format (01-12))
Year of Zero Report  Particle and agency list particle agency list particle and agency list particle agency list particle and agency list particle	(Enter the 4 digit year)

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#### Appendix A

#### **Warrant Information**

Record ID

(DO NOT TYPE IN HERE OR ADJUST THIS FIELD)

All search warrant requests for a physical premise sent to a judge should be entered regardless of whether or not the judge approves or denies the request.

Law Enforcement Incident Number

(Enter your agency's incident/case number associated with the warrant.)

**UFAD Case Number** 

of force granest sported, enter the United Raphiland agency list, pages intentional statute and agency list, pages intentional statute and agency list, pages in the page of t (If a use of force or arrest related death incident was reported, enter the UFAD number for the case.)

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○ 5.06 Improper Display of ID Number on Boat Suspected Crime Type ○ 5.33 Operate/Excess of Slow Speed-St. Croix ○ 5.34 Operate Boat Towing Waterskiers ○ 6.18 False Swearing/Absent Elector Affidavit ○ 10.01 Hunt Game Birds/Game/Closed Season ○ 10.02 Shoot Protected Birds and Animals ○ 10.105 Transport Deer/Bear Not Exposed ○ 11 Hunt or Trap in Closed Areas ○ 11.01 Hunt Waterfowl Closed Area ○ 11.08 Campaign Finance - Political Party Committee Fail to File Reports 11.1107 Campaign Finance - Cash Contrib in Excess of Limits 11.1108 Campaign Finance - Accept Anonymous Contrib 11.1112 "Campaign Finance - Contrib by Corp, Coop, 11.1201 Campaign Finance - False Reports & Statements 11.13 Hunt/Trap Public Lands Closed Area 11.14 Hunt in Pheasant Closed Area 12.05 Elections - Make False Statement Pertaining to Election Candidate or Referendum ○ 12.08 Elections - Threaten to Deny Government Benefits to Influence Elections 12.09 Election Threats ○ 13.05 Legislature - Logrolling Prohibited Statute and agency list page 13.06 Legislature - Illegal Use of Executive Favor 13.65 Lobby Laws - Fail to File Lobbying Authorization ○ 13.66 Lobby Laws - Engage in Lobbying w/o License ○ 15 Hunt or Trap in Closed Areas 15.12 Hunt on University Arboretum 15.14 Illegal Entry-Ferry Bluff State Nat.Area 16.843 State Capitol Parking Violations
18.06 Conduct on UW Lands ○ 19.05 Import/Release Fish/Wildlife w/o Permit 19.06 Molest DNR Authorized Fish Holding Nets ○ 19.09 Harvest Wild Rice During Closed Season ○ 19.11 Violate Scientific Collectors Permit 19.12 Fail/Tag Wildlife Taken Off Reservation 19.13 Car Killed Deer Violations ○ 19.25 "Harass,Kill, etc. Protected Wild Animals" ○ 19.27 "Take Crayfish, Frog, Turtles/Closed Season" 19.83 Open Meetings - Fail to Give Public Notice of Government Meeting ○ 19.86 Open Meetings - Fail to Give Notice of Collective Bargaining ○ 19.89 Open Meetings - Exclude Elected Member from **Government Meeting**  ○ 19.96 Open Meetings - Public Official Violate Open **Meetings Regulations** ○ 20.01 Fishing Violations ○ 20.05 Take Frogs During Closed Season ○ 20.09 Illegal Use of Nets Inland Waters ○ 20.1 Illegal Use of Nets Inland Waters ○ 20.12 Illegal Set Lines or Bank Poles ○ 20.19 Possess Untagged Sturgeon 21.04 Fishing Violations ○ 21.07 Fish Shanty Violations ○ 21.11 Illegal Use of Nets or Setlines 21.15 Unlawful Retention/Military Property ○ 21.155 Nondelivery of State Arms; Resist Officer ○ 21.63 Unlawful Retaining/State Military Prop. 22.04 Fishing Violations 22.07 Fish Shanty Violations ○ 22.08 Illegal Setlines ○ 22.09 Illegal Use of Nets

○ 23.02 Fishing Violations ○ 23.03 Fishing Violations



29.717 Trespass on Riparian Land

○ 943.30(3) Threats to Injure/Accuse Crime-Juror ○ 943.30(4) Threat to Injure/Accuse Crime-Official ○ 943.30(4) Threats to Injure/Accuse Crime-Offical ○ 943.30(5)(a) "Definition:""Patient Health Care Records"" 943.30(5)(b) Use Health Care Records for Extortion 943.32(1) Robbery 943.32(1) Robbery 943.32(1) Robbery ○ 943.32(1)(a) Robbery with Use of Force ○ 943.32(1)(a) Robbery with Use of Force ○ 943.32(1)(a) Robbery with Use of Force 0 943.32(1)(b) Robbery with Threat of Force 943.32(2) Armed Robbery 943.32(3) "Definition of ""Owner""" 943.32(3m) Stalking-Bodily Harm/Access to Record 943.34(1)(a) Receiving or Concealing Stolen. Property (< =\$2500) 943.34(1)(b) Receiving Stolen Property (>\$500-2500) 943.34(1)(bf) Receiving Stolen Property (>\$2500-\$5000) ○ 943.34(1)(bm) "Receiving Stolen Property >\$5000 -\$10,000 or Firearm" 943.34(1)(c) "Receiving Stolen Property (>\$10,000)" ○ 943.37(1) Alter Identity Marks-Lumber 943.37(2) Alter Identity Marks-Beverages 943.37(3) Alter Identity Marks-Manuf'r Property ○ 943.37(4) Alter Identity Marks-Livestock 943.38(1) Forgery Statute and agency list page ○ 943.38(1)(a) Forgery-Writings or Objects 943.38(1)(b) Forgery-Public Record or Copy 0 943.38(1)(c) Forgery-Public Record Copy 943.38(1)(d) Forgery-Official Certificate/Return 943.38(2) Forgery-Uttering 943.38(3)(a) Forgery-Alter Value of Object 943.38(3)(b) Forgery-Alter Identification 943.38(3)(c) Forgery-Use Manufacturing Label ○ 943.38(3)(d) Forgery-Membership Card 943.38(3)(e) Forgery-Right/Transportation Card ○ 943.38(3)(f) Forgery-Real Estate Title 943.39(1) Fraudulent Writings/By Corp. Officer 943.39(2) Fraudulent Writings/By Forgery ○ 943.39(3) Fraudelent Writings/By Written Statement ○ 943.395(1)(a) Present/Cause Fraudulent Insurance ○ 943.395(1)(b) Prepare/Make Fraudulent Insurance ○ 943.395(1)(c) Present/Cause Fraud. Ee Benefit ○ 943.395(1)(d) Fraud/Fraternal Insurance Application 943.395(2)(a) Penalty-Fraud.Insurance Claims(<</p> =\$2500) 943.395(2)(b) Penalty-Fraud.Insurance Claims(>\$2500) ○ 943.40(1) Fraud Destruction/Corp. Books/Records 943.40(2) Fraud Destruction/Forgery Writings ○ 943.41(1)(a) "Definition of ""Alter""" ○ 943.41(1)(am) "Definition:""Automated Financial Service""" 943.41(1)(b) "Definition of ""Cardholder""" 943.41(1)(c) "Definition of ""Counterfeit""" ○ 943.41(1)(e) "Definition:""Expired Financ.Trans. Card""" ○ 943.41(1)(em)1 """Financial Trans.Card""=Obtain on Credit" ○ 943.41(1)(em)2 """Financial Trans.Card""=Certifying Funds" ○ 943.41(1)(em)3 """Financial Trans.Card""=Gain Access/Acct." 943.41(1)(f) "Definition of ""Issuer""" ○ 943.41(1)(fm) "Definition: ""Personal Identificat.

Petitioned Through

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Adams County County Ashland County Barron County Bayfield County Brown County O Buffalo County Burnett County Calumet County Chippewa County Clark County Columbia County allyremoved Crawford County Dane County Dodge County O Door County Douglas County Dunn County Eau Claire County Florence County Fond Du Lac County Forest County Grant County Take

Jwa County

Jackson Coun

Jefferson Coun

Juneau County

Kemsha Count

Kewaunee Cour

Lafayette County

Langlade County

Manitowoc County

Maritowoc County

Maritowoc County

Maritowoc County

Maritowoc Maritow Green County Green Lake County Menominee County Sawyer County Shawano County Sheboygan County ○ St. Croix County Taylor County Trempealeau County O Vernon County Vilas County Walworth County Washburn County Washington County

Waukesha County

Waupaca County<sub>projectredcap.org</sub>

Appendix A	0.111	
	<ul><li>Waushara County</li><li>Winnebago County</li></ul>	
	○ Wood County	
District	Eastern district	
	○ Western district	
Location Information		
Premise Type	○ Residence	
	<ul><li>Private business</li><li>Government building</li></ul>	
	Garage or storage unit	
	<ul><li>Religious institution</li><li>Correctional Facility</li></ul>	
	<ul><li>Other</li><li>(The type of premise where the warrant was</li></ul>	
	executed.)	
Other Premise	CK, 114	
	- 120 SIII.	
Residence Type	○ Single family	
	<ul><li>○ Multi-unit</li><li>○ Temporary</li></ul>	
	Other	
	(Temporary housing includes hotels/motels,	
	shelters, campground.)	
Other Residence Type		
Street Address		
Unit Number		
City		
ZIP Code		
×O.		
Warrant Details		
LE Warrant Request		
Search Warrant Request Date Search Warrant Request Type		
Must provide value for these fields.		
Warrant Approval Information		
Search Warrant Approved		
Search Warrant Approval/Denial Date		
Must provide value for these fields.		

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Approval Type	<ul> <li>Knock and announce</li> <li>No knock</li> <li>(Did the judge approve a knock and announce or a no knock warrant?)</li> </ul>
Execution Details	
Search Warrant Execution Method	<ul><li>○ Knock and announce</li><li>○ No knock</li><li>○ Not served</li></ul>
Search Warrant Execution Date	169
Search Warrant Execution Hour	(Nearest hour in military time using two digits 00-23)
Is the address where the warrant was executed the same as the address supplied above that is on the warrant?	○ Yes ○ No
Execution Street Address	A Citio
Execution Unit Number	
Execution City	) <u>(</u>
Execution ZIP Code	
Property Information	
Evidence Seized and Inventory Taken	<ul> <li>Yes</li> <li>No</li> <li>(Was a return under Wis. Stat. §968.17 accompanied by a written inventory of property taken as provided under Wis. Stat. § 968.17 (1)?)</li> </ul>
Firearm Recovered	<ul><li>Yes</li><li>No</li><li>(Was a firearm recovered during the execution of the search warrant?)</li></ul>
Drugs Recovered	<ul><li>Yes</li><li>No</li><li>(Were drugs recovered during the execution of the search warrant?)</li></ul>

**₹EDCap**°

#### Appendix A

# **Suspect Information**

Record ID

(DO NOT TYPE IN HERE OR ADJUST THIS FIELD)

Each suspect listed on the warrant should be entered.		
Suspect Race	<ul> <li>○ White</li> <li>○ Black/African American</li> <li>○ American Indian/Alaskan Native</li> <li>○ Asian</li> <li>○ Pacific Islander</li> <li>○ Other</li> <li>○ Unknown</li> </ul>	
Suspect Ethnicity	<ul><li> Hispanic/Latino</li><li> Not Hispanic/Latino</li><li> Unknown</li></ul>	
Suspect Sex	<ul><li> Male</li><li> Female</li><li> Unknown</li></ul>	
Suspect Gender	<ul><li>Man</li><li>○ Woman</li><li>○ Transman</li><li>○ Transwoman</li><li>○ Gender-fluid/Nonbinary</li><li>○ Other</li><li>○ Unknown</li></ul>	
Is the Suspect's Date of Birth Known?	<ul><li>Yes</li><li>No</li></ul>	
Suspect Date of Birth		
Suspect State Identification Number (SID)		
Suspect Present  Suspect Death	<ul><li>○ Yes</li><li>○ No</li><li>(Was the suspect present at the time the search warrant was executed?)</li></ul>	
Suspect Death	<ul><li>Yes</li><li>No</li><li>(Did the warrant execution result in the suspect's death?)</li></ul>	

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Suspect Great Bodily Injury	Yes No (Did the warrant execution result in great bodily harm as defined in Wis. Stat. §939.22 (14)? "Great bodily harm" means bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other serious bodily injury.)
Injury Type	Apparent broken bone(s) Gunshot wound(s) Loss of teeth Loss or partial loss of finger, toe, arm, leg, etc. Possible internal injury Severe lacerations/puncture wound Canine bite Unconsciousness Possible cardiac event Other major injury
Who Injured or Killed the Suspect?	<ul><li>Law enforcement officer</li><li>Resident</li><li>Other occupant</li><li>Outside bystander</li><li>Self</li></ul>
Suspect Outcome	<ul> <li>○ No action</li> <li>○ Citation</li> <li>○ Custodial arrest</li> <li>○ Verbal warning</li> <li>○ Written warning</li> <li>○ Order-in arrest</li> </ul>
Arrest Tracking Number (ATN)	

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#### Appendix A

# Other Individuals Injured, Killed or Arrested

Record ID	
	(DO NOT TYPE IN HERE OR ADJUST THIS FIELD)
the warrant suffered serious bodily in If more than one individual sustained citation or warning, a form should be Bodily harm is defined in Wis. Stat. §	if an individual other than one of the suspects listed on njury, death, was arrested, or given a citation or warning. serious bodily injury, death, or was arrested or given a filled out for each.  939.22 (14) as: bodily injury which creates a substantial spermanent disfigurement, or which causes a permanent
	ne function of any bodily member or organ or other
serious bodily injury. Individual Type	Law enforcement officer Resident Other occupant Outside bystander (Resident here indicates a resident of the premise that is not listed as a suspect on the warrant. Other occupant indicates someone at the premise but not involved or a resident, such as a visiting relative, and outside bystander is someone who is not involved or at the premise but was around or near at the time and was injured or killed.)
Individual Race	<ul> <li>○ White</li> <li>○ Black/African American</li> <li>○ American Indian/Alaskan Native</li> <li>○ Asian</li> <li>○ Pacific Islander</li> <li>○ Other</li> <li>○ Unknown</li> </ul>
Individual Ethnicity	<ul><li>◯ Hispanic/Latino</li><li>◯ Not Hispanic/Latino</li><li>◯ Unknown</li></ul>
Individual Sex	<ul><li>○ Male</li><li>○ Female</li><li>○ Unknown</li></ul>
Individual Gender	<ul><li>✓ Man</li><li>✓ Woman</li><li>✓ Transman</li><li>✓ Transwoman</li><li>✓ Gender-fluid/Nonbinary</li><li>✓ Other</li><li>✓ Unknown</li></ul>
Individual Age	



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Individual Death  Yes No (Did the warrant execution result in this person's death?)  Individual Great Bodily Injury  Yes No (Did the warrant execution result in great bodily harm as defined in Wis. Stat. §939.22 (14)* "Great bodily harm" means bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other serious bodily injury.)  Injury Type  Apparent broken bone(s) Gunshot wound(s) Loss of teeth Loss or partial kes of finget, toe, arm, leg, etc. Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury  Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture wound Canine ble Upconcourses Possible internal injury Severe lacerations/puncture Possible internal injury Severe lacerations/puncture Upconcourses Possible internal injury Severe lacerations/puncture Severe		
No (Did the warrant execution result in great bodily harm as defined in Wis. Stat. \$939.22 (14)? "Great bodily harm" means bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of fine function of any bodily member or organ or other serious bodily injury.)  Injury Type  Apparent broken bone(s) Gunshot wound(s) Loss of teeth Loss or partial loss of finger, toe, arm, leg, etc. Possible internal injury Severe lacerations/puricture wound Canine ble Unconsclousness Possible cardiac event Other major injury  Who Injured or Killed the Individual?  Law enforcement officer Resident Other occupant Outside bystander Suspect Self  Individual Outcome  Arrest Tracking Number (ATM)  Arrest Tracking Number (ATM)	Individual Death	<ul><li>No</li><li>(Did the warrant execution result in this person's</li></ul>
Gunshot wound(s)	Individual Great Bodily Injury	No (Did the warrant execution result in great bodily harm as defined in Wis. Stat. §939.22 (14)? "Great bodily harm" means bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other
Resident Other occupant Outside bystander Suspect Self  Individual Outcome  No action Citation Custodial arrest Verbal warning Written warning Order-in arrest  Arrest Tracking Number (ATN)	Injury Type	Gunshot wound(s) Loss of teeth Loss or partial loss of finger, toe, arm, leg, etc. Possible internal injury Severe lacerations/puncture wound Canine bite Unconsciousness Possible cardiac event
Citation Custodial arrest Verbal warning Written warning Order-in arrest  Arrest Tracking Number (ATN)	Who Injured or Killed the Individual?	<ul><li>Resident</li><li>Other occupant</li><li>Outside bystander</li><li>Suspect</li></ul>
Arrest Tracking Number (ATN)		<ul><li>Citation</li><li>Custodial arrest</li><li>Verbal warning</li><li>Written warning</li></ul>
State Identification Number (SID)	Arrest Tracking Number (ATN)	
	State Identification Number (SID)	

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#### Appendix A

# **Assisting Agencies**

Record ID

(DO NOT TYPE IN HERE OR ADJUST THIS FIELD)

Fill out a form for each agency that assisted with the warrant.

Statute and agency list pages intentionally removed



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○ Adams County Sheriff (WI0010000) Agency Name ○ Adams Police Department (WI0010100) Rome Township Police Department (WI0010200) ○ Ashland County Sheriff (WI0020000) ○ Ashland Police Department (WI0020100) ○ Barron County Sheriff (WI0030000) ○ Rice Lake Police Department (WI0030100) ○ Barron Police Department (WI0030200) ○ Chetek Police Department (WI0030300) Cumberland Police Department (WI0030400) Bayfield County Sheriff (WI0040000) ○ Washburn Police Department (WI0040100) Bayfield Police Department (WI0040200) Iron River Police Department (WI0040400) Brown County Sheriff (WI0050000) De Pere Police Department (WI0050100) Green Bay Police Department (WI0050200) Pulaski Police Department (WI0050300) UW-Green Bay Police Department (WI0050700) Ashwaubenon Police Department (WI0050800) Hobart/Lawrence Police Department (WI0050900) Buffalo County Sheriff (W10060000) Alma Police Department (WI0060100) Fountain City Police Department (WI0060200) Mondovi Police Department (WI0060300) Burnett County Sheriff (WI0070000) Grantsburg Police Department (WI0070100) Statute and agency list page ○ Siren Police Department (WI0070200) Webster Police Department (WI0070300) Calumet County Sheriff (WI0080000) Chilton Police Department (WI0080100) New Holstein Police Department (WI0080200) Brillion Police Department (WI0080300) Chippewa County Sheriff (WI0090000) Chippewa Falls Police Department (WI0090100) Bloomer Police Department (WI0090200) Cornell Police Department (WI0090300) ○ Stanley Police Department (WI0090400) Lake Hallie Police Department (WI0090500) Clark County Sheriff (WI0100000) Neillsville Police Department (WI0100300) Colby-Abbotsford Police Department (WI0100400) Owen Police Department (WI0100700) Thorp Police Department (WI0100800) Columbia County Sheriff (WI0110000) O Portage Police Department (WI0110100) ○ Wisconsin Dells Police Department (WI0110200) ○ Columbus Police Department (WI0110300) ○ Fall River Police Department (WI0110600) O Poynette Police Department (WI0110700) ○ Rio Police Department (WI0110900) O Lodi Police Department (WI0111000) O Pardeeville Police Department (WI0111100) Crawford County Sheriff (WI0120000) O Prairie du Chien Police Department (WI0120100) Dane County Sheriff (WI0130000) Middleton Police Department (WI0130200) Monona Police Department (WI0130300) ○ Mount Horeb Police Department (WI0130400) ○ Stoughton Police Department (WI0130500) Sun Prairie Police Department (WI0130600) ○ UW-Madison Police Department (WI0130800) Madison Township Police Department (WI0131000) ○ Cross Plains Police Department (WI0131300) O Dane Police Department (WI0131400) ○ Marshall Police Department (WI0131600) Cottage Grove Police Department (WI0131900)

O Blue Mounds Police Department (W PED Oap

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Appendix	<ul> <li>□ Lannon Police Department (WI0682200)</li> <li>□ Lac La Belle Police Department (WI0682800)</li> <li>□ Nashotah Police Department (WI0683200)</li> <li>□ Weyauwega Police Department (WI0690500)</li> <li>□ Iola Police Department (WI0690800)</li> <li>□ Fremont Police Department (WI0690900)</li> <li>□ Coloma Police Department (WI0700100)</li> <li>□ Redgranite Police Department (WI0700400)</li> <li>□ Marion Township Police Department (WI0700800)</li> </ul>
	<ul> <li>◯ Winneconne Township Police Department (WI0710800)</li> <li>◯ US-INS (WIASC0000)</li> <li>◯ Department of Defense OIG (WID0D0000)</li> <li>○ Apostle Island National Lakeshore (WIDI00100)</li> <li>○ St. Croix National Scenic Riverway (WIDI00200)</li> <li>○ Lac du Flambeau Tribal Police (WIDI00300)</li> <li>○ Stockbridge-Munsee Police Department (WIDI01000)</li> <li>○ Great Lakes Indian Fish &amp; Wildlife Commission (WIDI01300)</li> <li>○ Menominee Tribal Conservation Department</li> </ul>
	(WIDI01400)  Red Cliff Tribal Police Department (WIDI01500)  Ho-Chunk Nation Police Department (WIDI01700),  Marquette University Police Department (WI041249E)  (Enter agency name or ORI)
Agency Incident Number	of Whitenitone and a second of the second of
Statute and agency list of	



# Search Warrant Data Collection

RedCap Data Entry Instructions

Bureau of Justice Information and Analysis Wisconsin Department of Justice

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#### Purpose of the Data Collection

2021 Wisconsin Act 183 created Wis. Stat. §165.25(20)

https://docs.legis.wisconsin.gov/statutes/statutes/165/25; relating to: reporting the use of no-knock entry in the execution of a search warrant. The statute states that The Wisconsin Department of Justice (DOJ) shall submit an annual report to the legislature on the issuance and execution of search warrants at physical premises by law enforcement agencies in the prior calendar year.

#### How It Will Be Reported

To facilitate the data collection process, BJIA has created a specific search warrant project in REDCap. REDCap (Research Electronic Data Capture) is a secure online data collection/management platform used by the WI DOJ for a variety of data collection and research projects. WI DOJ's instance of REDCap is housed on encrypted DOJ servers and currently utilizes the Justice Directory in addition to 2 factor authentication as a way to authenticate users; this is the same authentication method used for the eTIME and TRAIN systems at DOJ (so the same username and password). Authorizations are handled by both the Justice Directory (must be authorized to use REDCap) and within the REDCap application itself, on the project level (need permission to access a specific project). Each instance of REDCap (many institutions across the world use it) has its own URL (web address) and authentication and authorization methods (usernames and passwords); the web address for WI DOJ's instance of REDCap is not the same as another agency's and the username and password used to authenticate will also only work on WI DOJ's instance.

#### What Needs to be Reported?

Each request for search warrants of a physical premise must be reported. This includes not just warrants issued and executed, but even requests denied by a judge or court commissioner. All warrants should be entered by the 15<sup>th</sup> day of the following month. If an agency has no search warrant requests for a month, a zero report should be entered.

The data collection forms contain information about each warrant, such as the date it was requested and executed, as well as if it was a knock or no-knock warrant. In addition, it captures information on the suspect and individuals who may have sustained great bodily injury or death during the execution of the warrant.

#### **Definitions**

1. "Physical premises" for a search warrant refers to the specific location or property that law enforcement officials believe may contain evidence of a crime or contraband. For the purposes of this statutory requirement, the property categories are restricted to:

<u>Residences:</u> This includes houses, apartments, condominiums, and any other dwelling where people live. It may also extend to areas within the property, such as garages, sheds, and basements.

<u>Private Businesses:</u> Includes commercial establishments such as offices, stores, warehouses, factories, and restaurants. This may include both public and private areas.

Government Buildings: A building owned by the federal, state, or a local government.

<u>Correctional Facilities:</u> A secure institution designed for the secure detention of individuals.

#### Educational Facilities/Institutions

#### Garage/Storage Units

<u>Farms:</u> structures specifically designed and constructed to support various agricultural activities. This can include barns, silos, sheds, greenhouse, etc.

Religious Institutions: A center for religious worship, practices, teachings, and community engagement.

#### 2. Individuals:

<u>Suspect:</u> The individual or individuals who are the target of the search warrant. This would include the person or persons listed on the face of the search warrant.

<u>Law Enforcement Officer</u>: Per Wis. Stat. §165.85(2)(c), "Law enforcement officer" means any person employed by the state or any political subdivision of the state, for the purpose of detecting and preventing crime and enforcing laws or ordinances and who is authorized to make arrests for violations of the laws or ordinances that the person is employed and sworn to enforce. "Law enforcement officer" includes a university police officer, as defined in Wis. Stat. § 175.42(1)(b).

Resident: An individual who resides at the premises on either a temporary or permanent basis.

Occupant: An individual other than a suspect or a resident, who was inside of the residence at the time the search warrant was executed.

<u>Outside bystander</u>: Someone not involved or in the premise but was in the vicinity at the time and was injured or killed.

- 3. Knock and announce search warrant: A type of search warrant that requires law enforcement officers to announce their presence and purpose before entering a premises to execute the search. When executing a knock and announce search warrant, officers are required to audibly and clearly announce their identity as law enforcement officers, state the purpose of their presence (e.g., executing a search warrant), and provide the occupants with a reasonable opportunity to open the door and allow entry.
- 4. No-knock search warrant: A search warrant executed without officers delaying their entry to announce their identity and purpose.

#### How to Complete a Zero Report

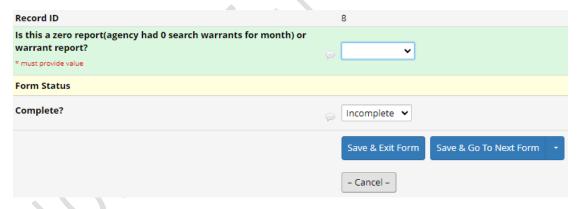
If there are no search warrants to report for the month, select the green "Add a new record" button (below).



1. Select the button next to Report Type to start the report.



2. Choose Zero Report form the dropdown menu.



- 3. Enter the month (in numbers (01-12) and year (XXXX) of the zero report.
- 4. Select Complete from the dropdown menu for the field "Complete?".
- 5. Select the blue Save and Exit Form button. This is all that needs done to submit a zero report for the month.

#### How to Complete the Search Warrant Data Collection Forms

For each new warrant (regardless of whether or not it is executed), select the green "Add a new record" button (below). A record ID number will automatically be assigned to the warrant.



#### Report Type

1. Select the button next to Report Type to start the report.



2. Select Warrant from the dropdown under Report Type.



3. Select Complete from the dropdown next to the "Complete?" field.

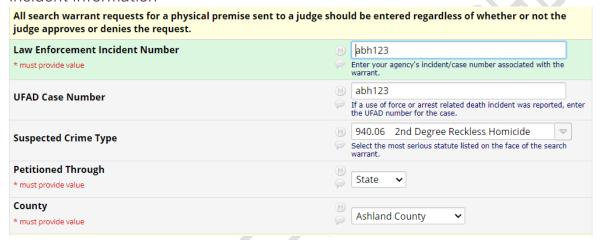
#### Warrant Information

To enter data on the Warrant Information form, select the button next to that form.

#### Record ID 9 Warrant:

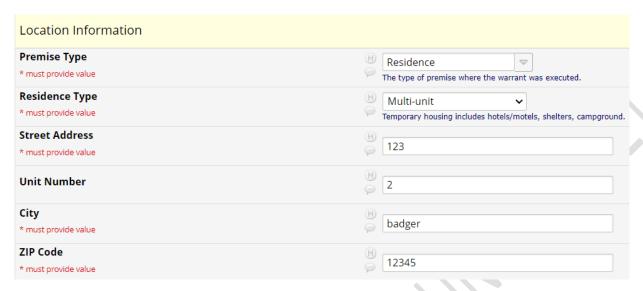


#### Incident Information



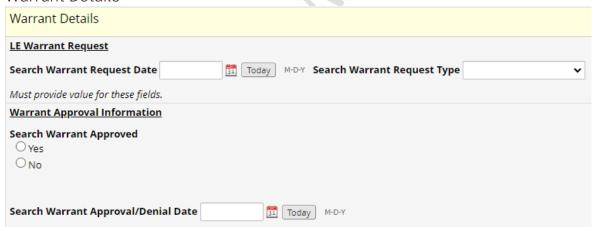
- 4. Enter the law enforcement incident number associated with the requested warrant. This should be the case number the agency has related to the warrant and is entered into their records management system (RMS).
- 5. If a use-of-force or arrest-related death occurred, enter the UFAD number as appears in TraCs.
- 6. Type in the statute number that matches the most serious statute listed on the face of the search warrant.
- 7. Choose whether the warrant was petitioned through the state or if it was a federal warrant.
- 8. Select the county if it was a state warrant or district for federal warrants.

#### Location Information



- 9. Select the type of physical premise stated on the search warrant (e.g., residence or business). If Residence is selected, a new field will open asking for the type of residence.
  - Note: A temporary residence is considered a location such as a motel, homeless shelter, or temporary camping location.
- 10. Enter the address on the search warrant.

#### Warrant Details



- 11. Enter the law enforcement search warrant request date. This should be the date the agency sent the search warrant to the judge or court commissioner for approval.
- 12. Select the search warrant request type. The request type indicates whether a knock and announce or a no-knock warrant was requested.

13. Select the judge's search warrant approval decision, the date of that decision, and if approved, the type of search warrant approved (knock and announce or no-knock).

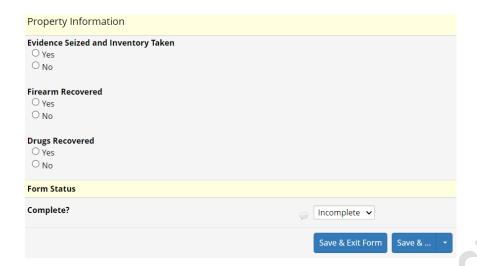
#### Warrant Execution Details

- 14. Select the search warrant execution method.
- 15. Enter the date the warrant was executed.
- 16. Enter the hour the warrant was executed to the nearest hour in military time, using two numeric digits 00-23.
- 17. Select whether or not the warrant was executed at the location listed on the warrant.
- 18. If the location where the warrant was executed was different than the address listed on the warrant, enter the address where the warrant was executed.



#### Property Information

- 19. Select whether the return was accompanied by a written inventory of property taken as required by Wis. Stat. § 968.17 (1).
- 20. Select whether or not a firearm was recovered.
- 21. Select whether or not drugs were recovered.



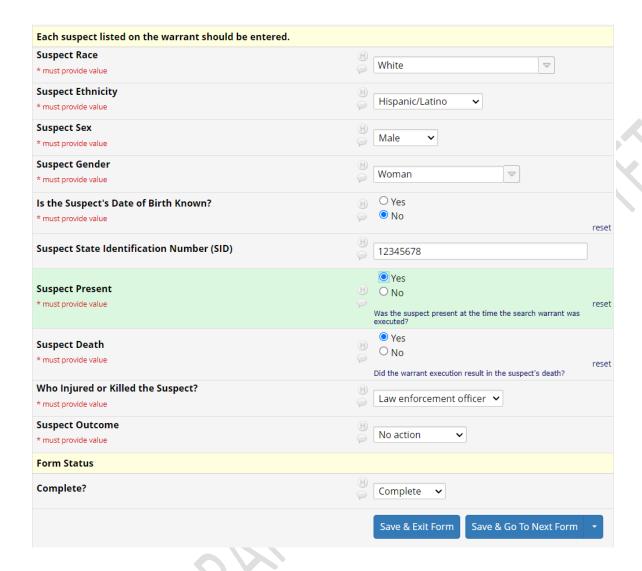
22. Once all fields on the warrant information form are complete, select Complete from the dropdown next to the "Complete?" field. If the form is incomplete and will be returned to at a later time, select "Incomplete" from the dropdown. Users may then either select the Save and Exit Form button or Save and Go to the Next Form (Suspect Information).

#### Suspect(s) Information

The suspect information form collects the demographics of the suspect listed on the warrant, whether they were present during the execution of the warrant, and whether or not the suspect was killed or had serious bodily harm as a result of the execution of the warrant. Bodily harm is defined in Wis. Stat. §939.22 (14) as: bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other serious bodily injury.

A form should be filled out for each suspect listed on the warrant. To fill out more than one form, select the plus button under Suspect Information.





Once all fields on the suspect form(s) are complete, select Complete from the dropdown next to the "Complete?" field. If the form is incomplete and will be returned to at a later time, select "Incomplete" from the dropdown. Users may then either select the Save and Exit Form button, Save and Add New Instance (another suspect), or Save and Exit Record if done.

#### Other Individual(s) Information

The other individual information form collects the demographics of any other person who was seriously injured, killed, arrested or given a citation during the execution of the search warrant. Bodily harm is defined in Wis. Stat. §939.22 (14) as: bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other serious bodily injury.

A form should be filled out for every person who suffered serious bodily harm, was killed, or arrested or cited during the search warrant execution. To fill out more than one form, select the plus button under Other Individuals Injured or Killed.

Record ID	Report Type	Warrant Information	Suspect Information	Other Individuals Injured or Killed
<u>1</u> :TEST1234			(1)	+
<u>2</u> :54321				
<u>3</u> :111111			• +	
<u>4</u> :5y55656				
<u>5</u> :56		•	• +	• +
<u>6</u> Zero Report: 12 2022				
7 Warrant: 5435345		•	• +	<b>(</b> +
	_			

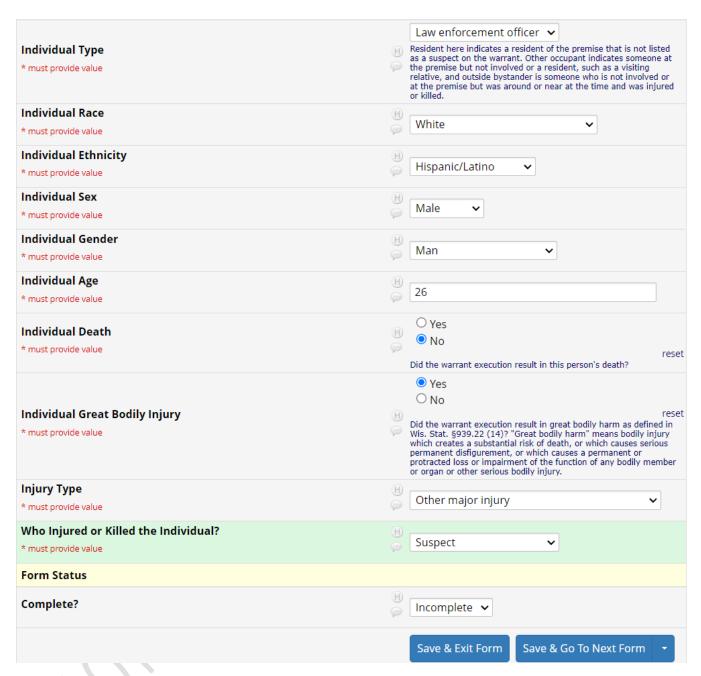
The individual types are as follows:

<u>Law Enforcement Officer</u>: Per Wis. Stat. §165.85(2)(c), "Law enforcement officer" means any person employed by the state or any political subdivision of the state, for the purpose of detecting and preventing crime and enforcing laws or ordinances and who is authorized to make arrests for violations of the laws or ordinances that the person is employed and sworn to enforce. "Law enforcement officer" includes a university police officer, as defined in Wis. Stat. § 175.42(1)(b).

Resident: An individual who resides at the premises on either a temporary or permanent basis.

<u>Occupant</u>: An individual other than a suspect or a resident, who was inside of the residence at the time the search warrant was executed.

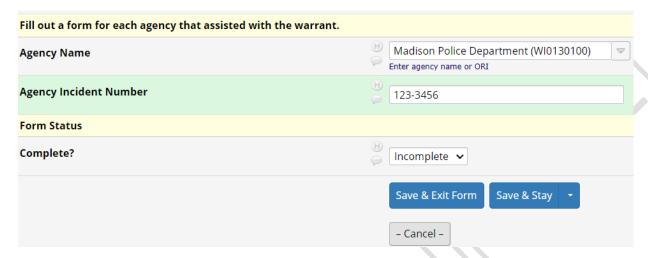
<u>Outside bystander</u>: Someone not involved or in the premise but was in the vicinity at the time and was injured or killed.



Once all fields on the other individual form(s) are complete, select Complete from the dropdown next to the "Complete?" field. If the form is incomplete and will be returned to at a later time, select "Incomplete" from the dropdown. Users may then either select the Save and Exit Form button, Save Add New Instance (another individual), or Save and Exit Record if done.

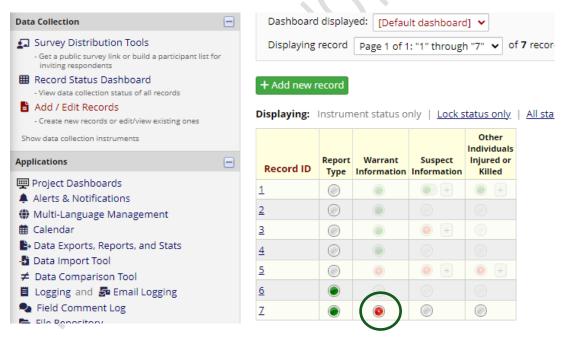
#### **Assisting Agencies**

This form only needs filled out if another agency assisted with the search warrant. A form should be filled out for each assisting agency.



# **Editing a Form**

From the Record Status Dashboard, select the radio button for the desired form in the appropriate warrant record's row. For example, to make changes to warrant number 7's warrant information, select the button under warrant information on row 7 to open that form.



# Questions?

For technical questions or issues on the web form:

Bureau of Justice Information and Analysis Division of Law Enforcement Services Wisconsin Department of Justice Statsanalysis@doj.state.wi.us

## Appendix I: Wis. Stat. §165.25(20)

- (20) REPORT ON EXECUTION OF SEARCH WARRANTS AT PHYSICAL PREMISES. No later than July 1 of each year, submit a report to the legislature under s. 13.172 (2) on the issuance and execution of search warrants at physical premises by law enforcement agencies in the prior calendar year. The department shall collect any relevant information from law enforcement agencies in order to prepare the report by providing all reporting officials with instructions that specify the nature of the information required, the time it is to be forwarded, the method of classifying it, and any other matters that facilitate collection and compilation of the relevant information, and all persons in charge of law enforcement agencies and other criminal and juvenile justice system agencies shall supply the department of justice with the information requested. The report shall include, by jurisdiction, all of the following information for the preceding calendar year:
- (a) The total number of search warrants that were issued and denied.
- **(b)** Of the search warrants that were issued, the number that requested explicit authorization of an unannounced entry, and of those that requested explicit authorization of an unannounced entry, the number that explicitly authorized and the number that declined to authorize an unannounced entry.
- (c) Of the search warrants that declined to authorize an unannounced entry, the number of search warrants that were executed with an announced entry and the number that were executed with an unannounced entry.
- (d) Of the search warrants that declined to authorize an unannounced entry that were executed with an unannounced entry, all of the following information:
- 1. The number of warrants for which a return under s.  $\underline{968.17}$  was accompanied by a written inventory of property taken as provided under s.  $\underline{968.17}$  (1).
- 2. The number of warrant executions that resulted in great bodily harm, as defined in s. 939.22 (14), to any person, or the death of any person.
- 3. The age, race, and gender of any primary suspect who was present at the warrant's execution.
- (e) Of the search warrants that explicitly authorized an unannounced entry, the number of search warrants that were executed with an announced entry and the number that were executed with an unannounced entry.
- (f) Of the search warrants that explicitly authorized an unannounced entry, the type of suspected crime for which it was sought.
- (g) Of the search warrants that explicitly authorized an unannounced entry and were executed with an unannounced entry, all of the following information:
- 1. The number of warrants for which a return under s.  $\underline{968.17}$  was accompanied by a written inventory of property taken as provided under s.  $\underline{968.17}$  (1).
- **2.** The number of warrant executions that resulted in great bodily harm, as defined in s. <u>939.22 (14)</u>, to any person, or the death of any person.
- 3. The age, race, and gender of any primary suspect who was present at the warrant's execution.
- History: 1971 c. 125 s. 522 (1); 1971 c. 215; 1973 c. 333; 1975 c. 81, 199; 1977 c. 29 s. 1656 (27); 1977 c. 187, 260, 273, 344; 1981 c. 20, 62, 96; 1983 a. 27; 1983 a. 36 s. 96 (2), (3), (4); 1983 a. 192; 1985 a. 29, 66; 1987 a. 416; 1989 a. 31, 115, 187, 206, 359; 1991 a. 25, 39, 269; 1993 a. 27, 28, 365; 1995 a. 27 ss. 4453 to 4454m, 9126 (19); 1995 a. 201; 1997 a. 27, 111; 2001 a. 16; 2003 a. 111, 235; 2005 a. 96, 458; 2007 a. 1; 2007 a. 20 ss. 2904, 9121 (6) (a); 2007 a. 76, 79, 96, 130, 225; 2009 a. 2, 28, 42; 2011 a. 32, 35; 2013 a. 20 ss. 164, 166, 167, 180, 1904m; 2013 a. 166 s. 76; 2013 a. 173, 223, 241; 2015 a. 55, 118; 2017 a. 59, 261, 337, 369; 2021 a. 183; s. 35.17 correction in (12).

It would be nonsensical to interpret sub. (1m) as prohibiting the state from entering into a contract with special counsel under which litigation expenses that would normally be paid for with taxpayer dollars are instead paid for by special counsel who agrees to recover the expense only from defendants through an award of costs. State v. Abbott Laboratories, 2013 WI App 31, 346 Wis. 2d 565, 829 N.W.2d 753, 10-0232.

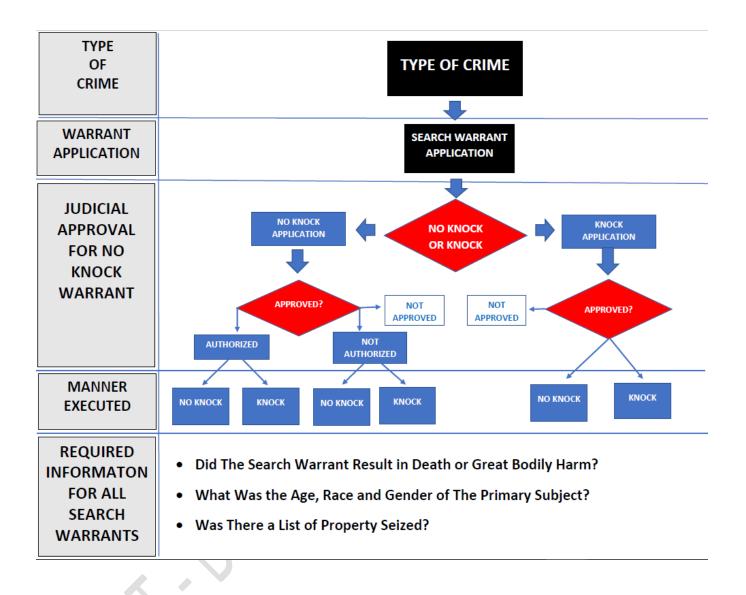
On the facts of this case, the superintendent of public instruction and the Department of Public Instruction were entitled to counsel of their choice and were not required to be represented by the Department of Justice. Koschkee v. Evers, <u>2018 WI 82</u>, <u>382 Wis. 2d 666</u>, <u>913 N.W.2d 878</u>, <u>17-2278</u>.

Certain institutional interests of the legislature were sufficient to defeat a facial challenge to the provisions of this section authorizing legislative intervention in certain cases, and those requiring legislative consent to defend and prosecute certain cases. Service Employees International Union (SEIU), Local 1 v. Vos, 2020 WI 67, 393 Wis. 2d 38, 946 N.W.2d 35, 19-0614.

For the attorney general to prosecute violations of the election, lobby, and ethics laws, there must be a specific statute authorizing the attorney general to independently initiate the prosecution of civil and criminal actions involving violations of those laws unless there is a referral to the attorney general by the Government Accountability Board under s. 5.05 (2m) (c) 16. or unless the attorney general or an assistant attorney general has been appointed as special prosecutor to serve in lieu of the district attorney. OAG 10-08.

The powers of the attorney general in Wisconsin. Van Alstyne & Roberts. 1974 WLR 721.

# Appendix II: Search Warrant Data Collection Flow Chart



# **Appendix III: Location Examples**

Location Examples	Search Warrant Premise Type
Bank/Savings and Loan	Private Business
Bar/Nightclub	Private Business
Church/Synagogue/Temple/Mosque	Religious Institution
Commercial/Office Building	Private Business
Convenience Store	Private Business
Department/Discount Store	Private Business
Drug Store/Doctor's Office/Hospital	Private Business
Government/Public Building	Government Building
Grocery/Supermarket	Private Business
Hotel/Motel	Temporary Residence
Jail/Prison/Corrections Facility	Correctional Facility
Liquor Store	Private Business
Rental Storage Facility	Private Business
Residence/Home	Residence
Restaurant	Private Business
Service/Gas Station	Private Business
Specialty Store	Private Business
Arena/Stadium/Coliseum/Fairgrounds	Private Business
Auto Dealership New/Used	Private Business
Camp/Campground	Temporary Residence
Daycare Facility	Private Business
Dock/Wharf/Freight/Modal Terminal	Government Building
Farm Facility	Farm Facility
Gambling Facility/Casino/Racetrack	Private Business
Industrial Site	Private Business
Military Installation	Government Building
School - College/University	Educational Facility
School - Elementary/Secondary	Educational Facility
Shelter - Mission/Homeless	Temporary Residence
Shopping Mall	Private Business

# Preliminary Search Warrant 2022 Data

Please complete the survey below.

Thank you!



26/06/2023 8:03pm

O Adams Co SO Please select your agency: O Adams PD ○ Albany PD O Algoma PD ○ Alma PD O Altoona PD ○ Amery PD Antigo PD Appleton PD O Arcadia PD Arena PD Argyle PD ○ Ashland Co SO Ashland PD Ashwaubenon PSD Athens PD Augusta PD Avoca PD Baldwin PD ○ Balsam Lake/Centuria PD ○ Bangor PD Baraboo PD Barneveld PD ○ Barron Co SO Barron PD Bayfield Co SO Bayfield PD Bayside PD ○ Beaver Dam PD O Beaver Dam Town PD ○ Belleville PD ○ Belmont PD ○ Beloit PD O Beloit Town PD O Benton PD O Berlin PD O Big Bend PD O Birchwood PD Black Creek PD Black River Falls PD Blair PD Blanchardville PD O Bloomer PD Bloomfield Town PD O Blue Mounds PD O Bonduel PD ○ Boscobel PD ○ Boyceville PD O Boyd PD O Brandon-Fairwater PD O Brillion PD O Brodhead PD O Brookfield PD O Brookfield Town PD O Brown Co SO O Brown Deer PD O Brownsville PD O Buffalo Co SO Burlington PD Burnett Co SO O Butler PD Cadott PD ○ Caledonia PD ○ Calumet Co SO ○ Cameron PD Campbell PD Campbellsport PD ○ Cascade PD

REDCap\*

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Saint Nazianz PD Sauk Co SO Sauk Prairie PD Saukville PD Sawyer Co SO Seymour PD Sharon PD Shawano Co SO Shawano PD Sheboygan Co SO Sheboygan Falls PD Sheboygan PD Shelby Town PD Shell Lake PD Shorewood Hills PD Shorewood PD Shorewood PD Slinger PD Slinger PD
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River Hills PD Roberts PD Rock Co SO Rome Town PD Rosendale PD Rothschild PD Rusk Co SO Saint Croix Co SO Saint Croix Falls PD Saint Francis PD Saint Nazianz PD Sauk Co SO Sauk Prairie PD Saukville PD Saukville PD Sharon PD Shawano Co SO Sheboygan Co SO Sheboygan Falls PD Shell Lake PD Shorewood Hills PD Shorewood PD Shorewood PD Shorewood PD Slinger PD Sokaogon Chippewa Community PD Somerset PD South Milwaukee PD

○ Sparta PD
<ul><li>○ Sparta PD</li><li>○ Spencer PD</li></ul>
<ul> <li>Sparta PD</li> <li>Spencer PD</li> <li>Spooner PD</li> <li>Spring Green PD</li> <li>Spring Valley PD</li> <li>Stanley PD</li> <li>Star Prairie PD</li> <li>State Capitol PD</li> <li>Stevens Point PD</li> <li>Stockbridge- Munsee Tribal PD</li> <li>Strum PD</li> <li>Strum PD</li> <li>Sturgeon Bay PD</li> <li>Sturtevant PD</li> <li>Summit Town PD</li> <li>Sun Prairie PD</li> <li>Superior PD</li> <li>Suring PD</li> <li>Taylor Co SO</li> <li>Theresa PD</li> <li>Thiensville PD</li> <li>Thorp PD</li> <li>Thorp PD</li> <li>Three Lakes PD</li> <li>Tigerton PD</li> <li>Tomah PD</li> <li>Tomahawk PD</li> <li>Trempealeau PD</li> <li>Trempealeau PD</li> <li>Trenton Town PD</li> <li>Turtle Lake PD</li> <li>Twin Lakes PD</li> <li>Two Rivers PD</li> <li>Union Center PD</li> <li>UW Oshkosh PD</li> <li>UW-Eau Claire PD</li> <li>UW-Fau Claire PD</li> <li>UW-Green Bay PD</li> <li>UW-Green Bay PD</li> <li>UW-Madison PD</li> <li>UW-Madison PD</li> <li>UW-Milwaukee PD</li> <li>UW-Milwaukee PD</li> <li>UW-Milwaukee PD</li> <li>UW-Parkside PD</li> </ul>
Spring Green PD
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Ctanlay DD
Stanley PD
Star Prairie PD
State Capitol PD
Stevens Point PD
<ul> <li>Stockbridge- Munsee Tribal PD</li> </ul>
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Sturtevant PD
Summit Town PD
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<ul><li>Superior PD</li></ul>
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Turtle Town PD
Twin Lakes DD
O Twin Lakes PD
O Two Rivers PD
Union Center PD
○ UW Oshkosh PD
○ UW-Eau Claire PD
UW-Green Bay PD
○ UW-La Crosse PD
○ UW-Madison PD
○ UW-Milwaukee PD
O UW Parkside PD
UW-Platteville PD
○ UW-River Falls PD
UW-Stevens Point PD
<ul> <li>○ UW-Platteville PD</li> <li>○ UW-River Falls PD</li> <li>○ UW-Stevens Point PD</li> <li>○ UW-Stout PD</li> <li>○ UW-Superior PD</li> <li>○ UW-Whitewater PD</li> <li>○ Vernon Co SO</li> <li>○ Verona PD</li> <li>○ Vilas Co SO</li> <li>○ Viola PD</li> <li>○ Viroqua PD</li> </ul>
UW-Superior PD
○ UW-Whitewater PD
O Vernon Co SO
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O Vilas Ca SO
Vilas CO SO
O VIOIA PD
○ Viroqua PD
○ Walworth Co SO
○ Walworth PD
Washburn Co SO
Washburn PD
○ Washington Co SO
Washington Co So     Washington Island PD     Washington Islan
Waterford Town DD
<ul> <li>Viola PD</li> <li>Viroqua PD</li> <li>Walworth Co SO</li> <li>Walworth PD</li> <li>Washburn Co SO</li> <li>Washburn PD</li> <li>Washington Co SO</li> <li>Washington Island PD</li> <li>Waterford Town PD</li> <li>Waterloo PD</li> <li>Watertown PD</li> </ul>
Waterloo PD
○ Watertown PD
○ Waukesha Co SO
○ Waukesha PD
Waunakee PD
O Waupaca Co SO
○ Waynaca PD
<ul> <li>○ Waterloo PD</li> <li>○ Watertown PD</li> <li>○ Waukesha Co SO</li> <li>○ Waunakee PD</li> <li>○ Waupaca Co SO</li> <li>○ Waupaca PD</li> <li>○ Waupun PD</li> <li>○ Wausau PD</li> <li>○ Waushara Co SO</li> <li>○ Wautoma PD</li> </ul>
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Annandiy D	
Appendix B	<ul> <li>○ Wauwatosa PD</li> <li>○ West Allis PD</li> <li>○ West Bend PD</li> <li>○ West Bend Town PD</li> <li>○ West Milwaukee PD</li> <li>○ West Salem PD</li> <li>○ Westby PD</li> <li>○ Westfield PD</li> <li>○ Weyauwega PD</li> <li>○ Whitefish Bay PD</li> <li>○ Whitehall PD</li> <li>○ Whitewater PD</li> <li>○ WI Doj Division of Criminal Investigation</li> <li>○ WI State Patrol Headquarters</li> <li>○ Wild Rose PD</li> <li>○ Williams Bay PD</li> <li>○ Willon PD</li> <li>○ Winnebago Co SO</li> <li>○ Winneconne PD</li> <li>○ Wisconsin Dells PD</li> <li>○ Wisconsin State Fair Park Police Department</li> <li>○ Wood Co SO</li> <li>○ Woodruff PD</li> <li>○ Woodville PD</li> <li>○ Wrightstown PD</li> <li>○ Wyocena PD</li> <li>○ OTHER</li> </ul>
Other agency:	
We are asking for preliminary data prior to officially launching to WI Act 183. This statute requires DOJ to collect information about physical premises as a specific location or property that law enterime or contraband, restricted to: residences, private business educational facilities/institutions, garage/storage units, farms, a warrants for blood/DNA/digital records or any other things that	ut search warrants at physical premises. We define forcement officials believe may contain evidence of a ses, government buildings, correctional facilities, and religious institutions. This does NOT include
This form asks for information related to warrants at physical premises as noted above, split apart by whether they were approved/issued or denied, whether they were executed or not executed, and whether they were requested/approved/executed as announced entry (i.e. knock and announce) vs. unannounced entry (i.e. "no-knock"). We understand some agencies do not have the capability to pull search warrant data from their system with these parameters in aggregate format without manually reviewing each warrant. Does your agency currently have the capability to extract 2022 search warrant data only for physical premises with these filters/parameters in aggregate without manually reviewing each warrant? In other words, can your agency answer ALL the questions on the PDF from the e-mail?	<ul> <li>Yes - my agency can extract all this information from our system and answer all the questions</li> <li>No - my agency cannot provide the information is this format for all the questions with the way our current system is structured without manually reviewing each warrant</li> </ul>

APPROVED TOTAL: Of the search warrants at physical premises that your agency requested, how many were approved/issued?

DENIED TOTAL: Of the search warrants at physical premises that your agency requested, how many were denied?	
GRAND TOTAL: How many search warrants at physical premises did your agency request total in 2022? (autocalculated)	
Did ANY of the search warrants your agency requested at physical premises request unannounced entry/"no-knock" execution?	<ul><li>Yes</li><li>No</li></ul>
Knock/No-Knock Request/Approval	
How many search warrants at physical premises requested explicit authorization of an unannounced/"no-knock" entry?	
How many warrants that requested no-knock entries were approved/issued as no-knock entries?	
Of the search warrants that explicitly authorized an unannounced/no-knock entry, what kind of suspected crime was it sought for? (Please select all crime types that apply to these types of warrants.)	<ul> <li>Murder Non-Negligent Manslaughter</li> <li>Negligent Manslaughter Reckless Homicide</li> <li>Sexual Assault</li> <li>Assault</li> <li>Robbery</li> <li>Other Person Offense</li> <li>Burglary</li> <li>Fraud/Forgery</li> <li>Larceny/Theft</li> <li>Motor Vehicle Theft</li> <li>Other Property Offense</li> <li>Drug Trafficking</li> <li>OWI</li> <li>Other Drug Offense</li> <li>Public Order Weapons</li> <li>Public Order Driving</li> <li>Other Public Order Offense</li> <li>Court Order Violation</li> <li>Other Technical Offense</li> </ul>
How many warrants that requested no-knock entries were NOT approved/issued as no-knock entries?	
Knock/No-Knock Execution	
How many warrants that requested unannounced/no-knock entry and were denied unannounced/no-knock authorization were executed as unannounced/no-knock?	
How many warrants that requested unannounced/no-knock entry and were denied unannounced/no-knock authorization were executed as announced/knock entry?	
Does your agency have the ability to pull age/gender/race of any primary suspects who were present at the execution of an unannounced/no-knock search warrant out of your system in aggregate?	<ul><li>○ Yes</li><li>○ No</li><li>("primary suspects" are those listed on the warrant)</li></ul>

**₹EDCap**°

Warrants that were executed as unannounced/no-kinunannounced/no-knock	nock but declined as
How many warrants that declined to authorize an unannounced/no-knock entry that were executed with an unannounced/no-knock entry were accompanied by a written inventory of property taken as provided under s. 968.17(1)?	
How many warrants that declined to authorize an unannounced/no-knock entry that were executed with an unannounced/no-knock entry resulted in great bodily harm to any person or the death of any person?	("Great bodily harm" means bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other serious bodily injury.)
How many primary suspects were present during the execution no-knock warrant?	of a no-knock warrant that was unauthorized as a
By Gender	
Man Woman Transgender Man Transgender Woman Genderfluid Nonbinary Other Gender Unknown Gender	
White Black/African-American Asian American Indian/Alaska Native Native Hawaiian/Pacific Islander Unknown Race	
By Age  Juvenile Adult	
Warrants that were executed as unannounced/no-ki	nock and were explicitly authorized as
unannounced/no-knock	ook and note expiredly additionated at
How many warrants that were authorized as unannounced/no-knock entry and were executed with an unannounced/no-knock entry were accompanied by a written inventory of property taken as provided under s. 968.17(1)?	

**₹EDCap**°

How many warrants that were authorized as unannounced/no-knock entry that were executed with an unannounced/no-knock entry resulted in great bodily harm to any person or the death of any person?

("Great bodily harm" means bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other serious bodily injury.)

How many primary suspects were present during the execution of a no-knock warrant that was authorized as a no-knock warrant?

By Gender
Man Woman Transgender Man Transgender Woman Genderfluid Nonbinary Other Gender Unknown Gender
By Race
White Black/African-American Asian American Indian/Alaska Native Native Hawaiian/Pacific Islander
Unknown Race
By Age
Juvenile Adult



## Agencies that responded to the survey and could not provide the information to all items in the format requested

Adams Co SO

Ashwaubenon PSD

Avoca PD

Bayfield Co SO

Beaver Dam PD

Birchwood PD

**Brillion PD** 

**Buffalo Co SO** 

**Burlington PD** 

**Butler PD** 

Cascade PD

Cashton PD

Cassville PD

Clark Co SO

Coleman PD

Cornell PD

Cottage Grove PD

Cross Plains PD

Cudahy PD

**Darlington PD** 

DeForest PD

Delavan Town PD

Dunn Co SO

East Troy PD

Eau Claire Co SO

**Emmet Town PD** 

Fairchild PD

Fennimore PD

Fox Lake Town PD

Fredonia PD

Fremont PD

Gilman PD

**Grant Co SO** 

Greendale PD

Greenwood PD

Hales Corners PD

Hartford PD

Hazel Green PD

Horicon PD

**Hurley PD** 

Independence PD

Iowa Co SO

Jefferson PD

Juneau PD

Kiel PD

#### Appendix C

Kohler PD

La Crosse Co SO

Langlade Co SO

Lebanon PD

Lodi PD

Loyal PD

Manitowoc Co SO

Marquette Co SO

Marquette University PD

Mauston PD

Mayville PD

Menomonie PD

Merrill PD

Milton PD

Milwaukee Co SO

Minong PD

Monroe Co SO

Mukwonago PD

Nashotah PD

Neillsville PD

Nekoosa PD

**New Richmond PD** 

North Prairie PD

Oak Creek PD

Oconto Falls PD

Oshkosh PD

Park Falls PD

Pepin PD

Phillips PD

Plainfield PD

Port Washington PD

Portage Co SO

Pulaski PD

Richland Center PD

Rio PD

River Falls PD

River Hills PD

Saint Croix Falls PD

Saint Nazianz PD

Sauk Co SO

Saukville PD

Shell Lake PD

Slinger PD

Spooner PD

Spring Valley PD

Sturgeon Bay PD

Sturtevant PD

## Appendix C

**Summit Town PD** 

Sun Prairie PD

Taylor Co SO

Thorp PD

Tomah PD

Two Rivers PD

**UW-Green Bay PD** 

**UW-Milwaukee PD** 

**UW-Platteville PD** 

**UW-Stout PD** 

Vilas Co SO

Viola PD

Walworth Co SO

Waterford Town PD

Waunakee PD

Wautoma PD

West Milwaukee PD

West Salem PD

Westby PD

Whitefish Bay PD

Whitewater PD

Wilton PD

Wisconsin Rapids PD

Wood Co SO

AgencyName	Apprvd	Denied	Total	Any unannounced requested?
Antigo PD	3	0	3	No
Augusta PD	1	0	1	No
Baldwin PD	1	0	1	No
Barneveld PD	0	0	0	
Black Creek PD	0	0	0	
Boscobel PD	1	0	1	No
Brown Co SO	59	0	59	No
Cadott PD	0	0	0	
Caledonia PD	3	0	3	No
Chilton PD	2	0	2	No
Clear Lake PD	0	0	0	
Clinton PD	0	0	0	
Clintonville PD	3	0	3	No
Coloma PD	0	0	0	
Columbia Co SO	17	0	17	No
Columbus PD	1	0	1	No
Dodge Co SO	9	0	9	No
Elk Mound PD	0	0	0	
Elkhart Lake PD	0	0	0	
Endeavor PD	0	0	0	
Fall Creek PD	0	0	0	
Fond du Lac Co SO	6	0	6	No
Fond du Lac PD	11	0	11	No
Franklin PD	2	0	2	No
Genoa City PD	0	0	0	
Grand Rapids PD	1	0	1	No
Green Bay PD	13	0	13	No
Green Co SO	12	0	12	No
Hartford Town PD	0	0	0	
Hartland PD	4	0	4	No
Highland PD	0	0	0	
Hobart-Lawrence PD	1	0	1	No
Janesville PD	37	0	37	No
Juneau Co SO	10	0	10	No
Lac Du Flambeau Tribal PD	38	0	38	No
LaFarge PD	0	0	0	
LaFayette Co SO	4	0	4	No
Lake Delton PD	4	0	4	No
Lake Hallie PD	2	0	2	No
Lake Mills PD	2	0	2	No
Lincoln Co SO	0	0	0	
Linden PD	0	0	0	
Luxemburg PD	1	0	1	No
Lyndon Station PD	0	0	0	
Marathon Co SO	16	0	16	No
Marinette Co SO	12	0	12	No

AgencyName	Apprvd	Denied	Total	Any unannounced requested?
Medford PD	1	0	1	No
Menominee Co SO	0	0	0	
Menomonee Falls PD	4	0	4	No
Mequon PD	3	0	3	No
Middleton PD	8	0	8	No
Monroe PD	9	0	9	No
Neosho/Rubicon/Ashippun PD	0	0	0	
New Berlin PD	5	0	5	No
New Glarus PD	0	0	0	
New London PD	1	0	1	No
Newburg PD	0	0	0	
Niagara PD	2	0	2	No
Norway Town PD	0	0	0	
Oconto Co SO	15	0	15	No
Onalaska PD	7	0	7	No
Oneida Co SO	6	0	6	No
Outagamie Co SO	2	0	2	No
Owen-Withee PD	1	0	1	No
Plover PD	3	0	3	No
Plymouth PD	1	0	1	No
Reedsburg PD	2	0	2	No
Rice Lake PD	3	0	3	No
Ridgeway Marshal's Office	1	0	1	No
Rock Co SO	20	0	20	No
Rosendale PD	0	0	0	
St. Croix Co SO	31	0	31	No
St. Francis PD	3	0	3	No
Seymour PD	2	0	2	No
Shawano Co SO	7	0	7	No
Sheboygan Co SO	14	0	14	No
Sheboygan Falls PD	1	0	1	No
Sheboygan PD	46	0	46	No
Strum PD	0	0	0	
Superior PD	23	0	23	Yes
UW-Eau Claire PD	1	0	1	No
Vernon Co SO	6	0	6	No
Waukesha Co SO	22	0	22	No
West Allis PD	72	0	72	Yes
West Bend Town PD	0	0	0	
WI Department of Natural Resources	6	0	6	No
Wild Rose PD	2	0	2	No
Winnebago Co SO	11	0	11	No
Wisconsin DOR - Alcohol & Tobacco	3	0	3	No
Woodruff PD	2	0	2	No
TOTAL	622	0	622	

TOTAL 622 0 622

Record ID 173
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Appendix C

# **Preliminary Search Warrant 2022 Data**

Please complete the survey below.

Response was added on 20/06/2023 2:23pm.

Thank you!

Please select your agency:	⊗ Superior PD
We are asking for preliminary data prior to officially launching WI Act 183. This statute requires DOJ to collect information all physical premises as a specific location or property that law experime or contraband, restricted to: residences, private busine educational facilities/institutions, garage/storage units, farms warrants for blood/DNA/digital records or any other things that	bout search warrants at physical premises. We define enforcement officials believe may contain evidence of a esses, government buildings, correctional facilities, and religious institutions. This does NOT include
This form asks for information related to warrants at physical premises as noted above, split apart by whether they were approved/issued or denied, whether they were executed or not executed, and whether they were requested/approved/executed as announced entry (i.e. knock and announce) vs. unannounced entry (i.e. "no-knock"). We understand some agencies do not have the capability to pull search warrant data from their system with these parameters in aggregate format without manually reviewing each warrant. Does your agency currently have the capability to extract 2022 search warrant data only for physical premises with these filters/parameters in aggregate without manually reviewing each warrant? In other words, can your agency answer ALL the questions on the PDF from the e-mail?	⊗ Yes - my agency can extract all this information from our system and answer all the questions
APPROVED TOTAL: Of the search warrants at physical premises that your agency requested, how many were approved/issued?	23
DENIED TOTAL: Of the search warrants at physical premises that your agency requested, how many were denied?	0
GRAND TOTAL: How many search warrants at physical premises did your agency request total in 2022? (autocalculated)	23
Did ANY of the search warrants your agency requested at physical premises request unannounced entry/"no-knock" execution?	⊗ Yes



Knock/No-Knock Request/Approval	
How many search warrants at physical premises requested explicit authorization of an unannounced/"no-knock" entry?	1
How many warrants that requested no-knock entries were approved/issued as no-knock entries?	1
Of the search warrants that explicitly authorized an unannounced/no-knock entry, what kind of suspected crime was it sought for? (Please select all crime types that apply to these types of warrants.)	☑ Drug Trafficking
How many warrants that requested no-knock entries were NOT approved/issued as no-knock entries?	0
Does your agency have the ability to pull age/gender/race of any primary suspects who were present at the execution of an unannounced/no-knock search warrant out of your system in aggregate?	⊗ No ("primary suspects" are those listed on the warrant)
Warrants that were executed as unannounced/no-	-knock and were explicitly authorized as
unannounced/no-knock	
How many warrants that were authorized as unannounced/no-knock entry and were executed with an	0

How many warrants that were authorized as unannounced/no-knock entry that were executed with an unannounced/no-knock entry resulted in great bodily harm to any person or the death of any person?

unannounced/no-knock entry were accompanied by a written inventory of property taken as provided under

("Great bodily harm" means bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other serious bodily injury.)



s. 968.17(1)?

Record ID 192

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Appendix C

# **Preliminary Search Warrant 2022 Data**

Please complete the survey below.

Response was added on 20/06/2023 11:19pm.

Thank you!

⊗ West Allis PD
West Allis FD
g the Search Warrant Data Collection in compliance with bout search warrants at physical premises. We define enforcement officials believe may contain evidence of a sses, government buildings, correctional facilities, , and religious institutions. This does NOT include at are not included in the list above.
⊗ Yes - my agency can extract all this information from our system and answer all the questions
72
0
72
⊗ Yes



Knock/No-Knock Request/Approval	
How many search warrants at physical premises requested explicit authorization of an unannounced/"no-knock" entry?	6
How many warrants that requested no-knock entries were approved/issued as no-knock entries?	4
Of the search warrants that explicitly authorized an unannounced/no-knock entry, what kind of suspected crime was it sought for? (Please select all crime types that apply to these types of warrants.)	<ul> <li>✓ Murder Non-Negligent Manslaughter</li> <li>✓ Drug Trafficking</li> <li>✓ Public Order Weapons</li> <li>✓ Other Public Order Offense</li> </ul>
How many warrants that requested no-knock entries were NOT approved/issued as no-knock entries?	2
Knock/No-Knock Execution	
How many warrants that requested unannounced/no-knock entry and were denied unannounced/no-knock authorization were executed as unannounced/no-knock?	0
How many warrants that requested unannounced/no-knock entry and were denied unannounced/no-knock authorization were executed as announced/knock entry?	2
Does your agency have the ability to pull age/gender/race of any primary suspects who were present at the execution of an unannounced/no-knock search warrant out of your system in aggregate?	⊗ Yes ("primary suspects" are those listed on the warrant)
Warrants that were executed as unannounced/no-k	knock and were explicitly authorized as
unannounced/no-knock	
How many warrants that were authorized as unannounced/no-knock entry and were executed with an unannounced/no-knock entry were accompanied by a written inventory of property taken as provided under s. 968.17(1)?	1
How many warrants that were authorized as unannounced/no-knock entry that were executed with an unannounced/no-knock entry resulted in great bodily harm to any person or the death of any person?	0 ("Great bodily harm" means bodily injury which creates a substantial risk of death, or which causes serious permanent disfigurement, or which causes a permanent or protracted loss or impairment of the function of any bodily member or organ or other serious bodily injury.)

How many primary suspects were present during the execution of a no-knock warrant that was authorized as a no-knock warrant?

By Gender

Man 0 Woman 2 Transgender Man 0 Transgender Woman 0 Genderfluid 0 Nonbinary 0 Other Gender 0 Unknown Gender 0 26/06/2023 5:43pm



# Appendix C

# By Race

White 0 Black/African-American 2 Asian 0 American Indian/Alaska Native 0 Native Hawaiian/Pacific Islander 0 Unknown Race 0

## By Age

Juvenile 0 Adult 2



# STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor Kathy Blumenfeld, Secretary Brian Pahnke, Administrator

**Date:** June 27, 2023

**To:** The Honorable Josh Kaul, Attorney General

Department of Justice

From: Brian Pahnke

State Budget Director

**Subject:** s. 16.515/16.505(2) Request(s)

The Department of Administration has reviewed your department's recent request(s) under s. 16.505/515 and forwarded our recommendation to the Joint Committee on Finance (see attached analysis).

The DOA recommendation will be approved on **July 19, 2023**, unless the Joint Committee on Finance voices an objection to the recommendation and schedules a meeting to discuss the item.

Please contact your assigned state budget analyst if you have any questions on this process.

cc: Andrew Potts
Michael Schmidt

Attachment

DocuSign Envelope ID: 8ABB0183-B71E-4A02-93C7-199E761DE430



# STATE OF WISCONSIN **DEPARTMENT OF ADMINISTRATION**

Tony Evers, Governor Kathy Blumenfeld, Secretary

Date: June 27, 2023

To: The Honorable Howard Marklein, Co-Chair

Joint Committee on Finance

The Honorable Mark Born, Co-Chair

Joint Committee on Finance

Kathy K. Blumenfeld, Secretary Department of Administration From:

**Subject:** s. 16.515/16.505(2) Request(s)

Enclosed are request(s) that have been approved by this department under the authority granted in s. 16.515 and s. 16.505(2). The explanation for each request is included in the attached materials. Listed below is a summary of each item:

		202	1-22	202	<u>2-23</u>
<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DOJ 20.455(2)(ko)	Wisconsin justice information sharing program				1.0

July 19, 2023 As provided in s. 16.515, the request(s) will be approved on unless we are notified prior to that time that the Joint Committee on Finance wishes to meet in formal session about any of the requests.

Please contact Kirsten Grinde at (608) 266-1353, or the analyst who reviewed the request in the Division of Executive Budget and Finance, if you have any additional questions.

Attachments

CORRES	CPOND	ENCE/A	<i>Iemorandum</i>
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State of Wisconsin

Department of Administration

**Date:** June 21, 2023

**To:** Brian Pahnke

**From:** Michael R. Schmidt

**Subject:** Section 16.505(2) Request

Attached is a s. 16.505(2) request analysis for your approval and processing. Listed below is a summary of each item:

#### DOA RECOMMENDATION:

		2021-22		2022-23	
<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>AMOUNT</u>	$\underline{\text{FTE}}$	<u>AMOUNT</u>	$\underline{\text{FTE}}$
DOJ 20.455(2)(ko)	Wisconsin justice information sharing program				1.0

### **AGENCY REQUEST:**

		2021-22		2022-23	
<u>AGENCY</u>	<u>DESCRIPTION</u>	<u>AMOUNT</u>	<u>FTE</u>	<u>AMOUNT</u>	<u>FTE</u>
DOJ 20.455(2)(ko)	Wisconsin justice information sharing program				1.0

BP APPROVAL BP



# STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION

Tony Evers, Governor Kathy Blumenfeld, Secretary Brian Pahnke, Administrator

**Date:** June 21, 2023

**To:** Kathy K. Blumenfeld, Secretary

Department of Administration

From: Michael R. Schmidt

Executive Policy and Budget Analyst

**Subject:** Request under s. 16.505(2) from the Department of Justice for the Creation of a

1.0 FTE Program Revenue-Service Permanent Position for the Bureau of Justice

Information and Analysis.

#### Request:

The Department of Justice requests the creation of a 1.0 FTE program revenue-service permanent position in the Wisconsin justice information sharing program appropriation under s. 20.455(2)(ko) to implement data collection and reporting requirements related to the execution of search warrants, as provided in 2021 Wisconsin Act 183.

#### Revenue Sources for Appropriation(s):

The program revenue-service appropriation for the Wisconsin justice information sharing program under s. 20.455(2)(ko) is funded by revenue from the justice information surcharge.

#### Background:

In March 2022, the Governor signed Act 183 into law. It requires the Department of Justice to collect certain information regarding search warrants and submit a report to the Legislature no later than July 1 of each year. Particularly, the report must include certain information regarding the execution of warrants involving unannounced entry (also referred to as "no-knock warrants"). The bill was part of a legislative package with provisions recommended by the Subcommittee on Law Enforcement Policies and Standards, a subcommittee of the Assembly Speaker's Task Force on Racial Disparities that was created in August 2020.

The requested position would be assigned to the department's Bureau of Justice Information and Analysis, which is part of the Division of Law Enforcement Services. The bureau is responsible for evaluating grant-funded programs, managing the state's Uniform Crime Reporting program and expanding access to criminal justice data. According to PeopleSoft, as of June 14, 2023, the bureau has 16.0 FTE all funds permanent and project positions (2.3 FTE GPR positions, 10.6 FTE federal positions and 3.1 FTE program revenue-

Kathy Blumenfeld, Secretary Page 2 June 21, 2023

service positions). The bureau's positions are supported by federal grant funds and state funding based on the project or activity.

The Wisconsin justice information sharing program appropriation is funded by revenue from the justice information surcharge. The surcharge is \$21.50 for certain court proceedings. The surcharge is collected by the Department of Administration and credited to the justice information fee receipts appropriation under s. 20.505(1)(id). Surcharge funds are distributed to appropriations based on the respective amounts in the schedule under s. 20.005(3) in the Department of Justice, Department of Administration, Department of Corrections, Department of Military Affairs, and \$6 of every \$21.50 is transferred to the Supreme Court's court information systems appropriation under s. 20.680(2)(j). In addition, \$700,000 is transferred annually from the justice information fee receipts appropriation to the general fund.

The current expenditure authority for the Wisconsin justice information sharing program appropriation is \$892,400 in fiscal year 2022-23, as provided in the schedule under s. 20.005(3). According to PeopleSoft, as of June 13, 2023, the appropriation has \$120,536 of remaining available budget for fiscal year 2022-23. The department does not request additional expenditure authority for the appropriation.

#### **Analysis**:

According to the department, it is unable to comply with Act 183's warrant reporting requirements without additional staff. The department's fiscal estimate for Act 183 indicated that it would need 1.5 FTE GPR permanent positions to collect, analyze and report on the data to be collected under Act 183. The additional implementation responsibilities would be absorbed by bureau management and a limited term employee, which would address the 0.5 FTE position identified in the fiscal estimate. Because there would be ongoing duties involving collecting, reviewing and resolving data errors along with training and outreach to submitting agencies, the department requests a permanent position. This would correlate to the 1.0 FTE position identified in the fiscal estimate.

According to the department, it did not request additional position authority in its agency request under s. 16.42 for the 2023-25 biennium because it was consulting with law enforcement agencies on effectively incorporating Act 183's reporting requirements into existing reporting systems and getting concurrence from the Wisconsin Department of Transportation on the data collection plan. This collection plan involves incorporating relevant data elements under Act 183 into existing law enforcement data collection systems operated by the Department of Transportation.

The department's request would be supported by the Wisconsin justice information sharing program appropriation, which is funded by revenue from the justice information surcharge. The justice information fee receipts appropriation is in overdraft. Figure 1 is a table from the Department of Administration's fiscal year 2021-22 program revenue unsupported overdraft plan submitted under s. 16.513(3), and illustrates the annual collections to, transfers from and resulting cash balance of the justice information fee receipts appropriation under s. 20.505(1)(id).

<sup>&</sup>lt;sup>1</sup> After the department submitted this request, 2.0 FTE federal project positions were approved for the bureau pursuant to s. 16.54(8). They will end on September 30, 2025.

Kathy Blumenfeld, Secretary Page 3 June 21, 2023

Figure 1. Justice Information Fee Receipts Appropriation Cash Balance

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	Justice Inform	ation Fee Recei	pts Cash Balan	ce	
	2017-18	2018-19	2019-20	2020-21	2021-22
Beginning Balance	\$(3,471,171)	\$(4,500,137)	\$(5,379,793)	\$(5,952,154)	\$(7,870,727)
Collections	\$ 8,759,672	\$ 8,794,822	\$ 8,215,514	\$ 7,023,259	\$ 7,223,773
Transfers:					
General Fund	\$ 700,000	\$ 700,000	\$ 700,000	\$ 700,000	\$ 700,000
Appropriation Accounts	9,356,000	9,369,600	8,310,800	8,336,300	8.652,497
Total	\$ 10,056,000	\$ 10,069,600	\$ 9,010,800	\$ 9,036,300	\$ 9,352,497
Less: Reversions	(267,362)	(395,121)	(222,926)	(94,468)	(87,778)
Net Transfers	\$ 9,788,638	\$ 9,674,479	\$ 8,787,874	<u>\$ 8,941,832</u>	\$ 9,264,719
Net Collections	\$(1,028,966)	\$ (879,657)	\$ (572,361)	\$(1,918,574)	\$(2,040,946)
Ending Balance	\$(4,500,137)	\$(5,379,793)	\$(5,952,154)	<u>\$(7,870,727)</u>	\$(9,911,674)

In addition, the justice information fee receipts appropriation has, through the end of May 2023, collected \$6,516,154 in fiscal year 2022-23. Under current law, \$700,000 will be transferred from the appropriation to the general fund in the fiscal year. Based on the amounts in the schedule under s. 20.005(3), \$8,652,900 will be transferred in fiscal year 2022-23 from the justice information fee receipts appropriation to the applicable appropriation accounts.

Regarding the overdraft and transfers from the justice information fee receipts appropriation during the 2021-23 biennium, it should be noted that:

At the June 10, 2021, executive session regarding the 2021-23 biennial budget, the Joint Committee on Finance approved the conversion of \$1,000,000 PR annually in justice information system fee-funded [Treatment Alternatives and Diversion] grants to \$1,000,000 GPR annually. This item was inadvertently excluded from the Committee's substitute amendment. As a result, the approved funding conversion was not included in . . . Act 58.2

Similarly, to address the overdraft, the Governor's 2023-25 executive budget recommended converting \$1,000,000 of Treatment Alternatives and Diversion Program funding each year from justice information system surcharge funding to GPR. In its biennial budget action on June 8, 2023, the Joint Committee on Finance passed Motion 93, which included this recommendation.

The department requests a 1.0 FTE program revenue-service permanent position under s. 16.505(2), but it does not request supplemental funding under s. 16.515. According to the request, there is sufficient funding in the appropriation to support the requested position, initial start-up costs for the new data collection and reporting functionality and a limited term employee. The department estimates that the annual salary, fringe benefits, and related supplies and services costs associated with the position would be \$116,500. The department anticipates that the position would be classified as a program and policy analyst or a research analyst.

<sup>&</sup>lt;sup>2</sup> Legislative Fiscal Bureau, <u>2021-23 Wisconsin State Budget</u>, <u>Summary of Provisions</u> 169 (Aug. 2021).

Kathy Blumenfeld, Secretary Page 4 June 21, 2023

Historically, as a sum certain annual appropriation, the appropriation has had minimal to no remaining balance at the close of the fiscal year (e.g., fiscal years 2020-21 and 2021-22). According to the department, the appropriation supports data improvement projects and other investments in the bureau. To support its request, the bureau has prioritized funding for this requested position above those activities and would pursue state and federal grant funding for them in the future.

According to the department, there are no vacant positions funded by the Wisconsin justice information sharing program appropriation under s. 20.455(2)(ko), or by other appropriations, that could be reassigned to this project. For instance, positions are fully assigned to grant-funded activities, the mandatory Uniform Crime Reporting data collection and analysis, and to use of force reporting as provided in 2021 Wisconsin Act 50. Also, other positions in the Division of Law Enforcement Services are assigned to state or federal grant administration, data collection and reporting, or activities funded by fee revenues that cannot be reassigned and would result in processing delays.

While the requested position would allow the department to implement its data collection and reporting duties under Act 183, it is possible that approving the request may potentially limit the ability of the overdraft in the justice information fee receipts appropriation to be eliminated.

#### Recommendation:

Approve the request.



# STATE OF WISCONSIN DEPARTMENT OF JUSTICE

Josh Kaul Attorney General

Room 114 East, State Capitol PO Box 7857 Madison WI 53707-7857 (608) 266-1221 TTY 1-800-947-3529

February 11, 2023

SENT VIA EMAIL (<u>briand.pahnke@wisconsin.gov</u>)

Brian D. Pahnke, Administrator Division of Executive Budget and Finance Department of Administration 101 E. Wilson Street, 10th Floor Madison WI 53702

Re: Request for Program Revenue-Funded Position Authority

Dear Administrator Pahnke:

Pursuant to Wis. Stat. § 16.505(2), the Department of Justice respectfully requests the creation of a 1.0 full-time equivalent (FTE) permanent position funded by program revenue from the Justice Information Fee, appropriated for the development and operation of a justice information system in the Wisconsin Justice Information Sharing Program appropriation under Wis. Stat. § 20.455(2)(ko). As explained below, the position is necessary to implement data collection and reporting required by 2021 Wisconsin Act 183 relating to the execution of search warrants.

#### **Background**

2021 Wisconsin Act 183, enacted in March 2022, requires the Department of Justice to report to the Legislature annually on the issuance and execution of search warrants by law enforcement agencies. Under the statute, the department must collect and issue a report on the following information from law enforcement agencies in Wisconsin:

- 1. The total number of search warrants that were issued and denied.
- 2. Of the search warrants that were issued:
  - The number that requested explicit authorization of an unannounced entry, separately reporting the number that explicitly authorized and declined to authorize an unannounced entry.
  - Of those authorized for unannounced entry, the numbers executed with and without an unannounced entry.

Brian D. Pahnke, Administrator February 11, 2023 Page 2

- 3. Of the search warrants that declined to authorize an unannounced entry that were executed with an unannounced entry:
  - The number of warrants for which a return under Wis. Stat. § 968.17 was accompanied by a written inventory of property taken as provided under Wis. Stat. § 968.17 (1).
  - The number of warrant executions that resulted in great bodily harm, as defined in Wis. Stat. § 939.22 (14), to any person, or the death of any person.
  - The age, race, and gender of any primary suspect who was present at the warrant's execution.
- 4. Of the search warrants that explicitly authorized an unannounced entry:
  - The number of search warrants that were executed with an announced entry and an unannounced entry.
  - The type of suspected crime for which it was sought.
- 5. Of the search warrants that explicitly authorized an unannounced entry and were executed with an unannounced entry:
  - The number of warrants for which a return under Wis. Stat. § 968.17 was accompanied by a written inventory of property taken as provided under Wis. Stat. § 968.17 (1).
  - The number of warrant executions that resulted in great bodily harm, as defined in Wis. Stat. § 939.22 (14), to any person, or the death of any person.
  - The age, race, and gender of any primary suspect who was present at the warrant's execution.

The Bureau of Justice Information and Analysis (BJIA) in the department's Division of Law Enforcement Services conducts research, analysis and program evaluation in support of evidence-based criminal justice policies and programs. The department charges the costs of BJIA positions to federal grants and state funding sources based on actual work hours and activities. Of the 14.0 FTE permanent and project positions in the bureau, 8.6 FTE positions are supported by federal grant awards and cannot be reassigned to state-mandated reporting activities without turning back federal funding, likely resulting in the cancelation or delay of the federally-funded project. The remaining 5.4 FTE positions are assigned to other statemandated and priority analytical and reporting projects, including the Treatment Alternatives and Diversion (TAD) program, use of force data collection and analysis, and Uniform Crime Reporting (UCR) activities not eligible for federal funding. The department cannot comply with the warrant reporting mandate under

Brian D. Pahnke, Administrator February 11, 2023 Page 3

2021 Wisconsin Act 183 while also completing other mandated reporting activities without additional staffing resources.

In a fiscal estimate for the bill that became 2021 Wisconsin Act 183, the department estimated that complying with the reporting requirement would require 1.5 FTE positions, plus additional funding for a new data collection and reporting system. As noted in the plan section below, the department will be able to staff the 0.5 FTE position using limited-term employees but the remaining 1.0 FTE position must be a permanent employee to provide the level of expertise and consistency of analysis necessary to comply with a permanent, ongoing data collection and statutory reporting requirement.

#### Plan for Data Collection and Reporting

Following the passage of the bill, staff in the Division of Law Enforcement Services and BJIA have consulted with law enforcement agencies and other criminal justice data experts to help ensure the mandated reporting can be completed efficiently, accurately and sustainably by state law enforcement agencies. The preferred plan is to incorporate the new required data elements into existing law enforcement data collection systems operated by the Department of Transportation (DOT), simplifying the reporting for law enforcement agencies at potentially lower cost than establishing another stand-alone data collection and reporting system. Although the figures are preliminary, the Department of Justice currently estimates the cost to add these elements to existing systems at \$100,000, compared to \$400,000 for the development and implementation of a stand-along system. Given the timeline to complete the system changes and user training, BJIA also has suggested starting the data collection more quickly using DOJ's REDCap data collection tool, and then transitioning to the DOT reporting system when ready.

The project plan BJIA has developed for this statutorily-mandated data collection and reporting appears in a chart on the following page. To this point, the Department of Justice has completed as much of the project as is possible without additional staffing resources. The next step in the implementation plan is building the data collection tool in REDCap while continuing implementation planning with the Department of Transportation on a permanent data collection solution. BJIA will then need to pilot and test the data collection tool and provide training and technical assistance to law enforcement agencies on data submission. This work exceeds what can be done without a full-time dedicated employee. If this position request is approved and filled, BJIA plans to complete the first annual report in early 2024.

Brian D. Pahnke, Administrator February 11, 2023 Page 4

	- 1			Duration -	2023								2024				
ID	Task Name	Start	Finish		Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar
1	Position Announcement and Hire	3/1/2023	4/10/2023	29d													
2	Onboard to Program	4/10/2023	4/28/2023	15d													
3	Develop REDCap Data Collection Tool	5/1/2023	6/30/2023	45d													
4	Develop Data Collection User Manual	6/15/2023	7/28/2023	32d													
5	Pilot and Test Data Collection Tool	7/3/2023	7/28/2023	20d													
6	Make REDCap Updates from Pilot	7/10/2023	8/4/2023	20d													
7	Launch RED Cap Data Collection Tool	8/7/2023	8/11/2023	5d													
8	Onboard Agencies/Agency Communication	8/7/2023	3/29/2024	170d													
9	Collect/Review Data	8/7/2023	3/29/2024	170d													
10	Provide Agency Guidance/Support/ Training	8/7/2023	3/29/2024	170d													
11	Develop Dashboard	12/4/2023	1/26/2024	40d													
12	Complete Annual Report	2/12/2024	3/29/2024	35d													
13	Begin TraCS Form Develpment with DOT	3/29/2024	8/30/2024	111d													

#### Revenue Source

The Wisconsin Justice Information Sharing Program appropriation is funded by revenues received from the Justice Information Fee of \$21.50 collected by the clerk of court for certain civil actions and appeals, and transferred from the Department of Administration to the Department of Justice appropriation under Wis. Stat. § 20.455(2)(ko).

The directed use of the appropriation is the development and operation of a justice information system, and is used by the department to support the statemandated justice data collection and reporting operations that are not eligible for federal funding, including state Uniform Crime Reporting and use of force data reporting.

In the fiscal year 2021-23 biennium, there is \$892,200 appropriated under Wis. Stat. § 20.455(2)(ko) in each year, of which \$357,200 is for the salary and fringe of the 3.1 FTE positions supported by the appropriation. The remaining \$535,000 of supplies and services funding support costs related to those positions, including allocated rent and insurance, software licensing and IT equipment and services. The funding is used to support state-related reporting system implementation and enhancements for projects like public access to interactive dashboards, the Comprehensive Outcome, Research and Evaluation (CORE) system and the use of force reporting system.

Brian D. Pahnke, Administrator February 11, 2023 Page 5

The department proposes funding an additional 1.0 FTE position from this appropriation beginning in FY23, together with the one-time and ongoing costs of implementing an additional data reporting system, as required under 2021 Wisconsin Act 183.

- The annual salary, fringe and related supplies and services costs for the position are estimated to be \$116,500 annually, but will total less than \$30,000 in FY23 given the time needed to recruit and hire for the position.
- Although the project proposal is still in development, the department recommends reserving \$50,000 to cover costs incurred by the Department of Transportation in the development of a new data reporting form, and \$50,000 for the Department of Justice to develop the database, analytical tools and reporting formats and dashboards.

There is sufficient funding in the appropriation to support the 1.0 FTE permanent position, initial start-up costs for the new data collection and reporting functionality and a limited-term employee, although it will result in less funding being available for future enhancements to existing state criminal justice data systems or to implement new or revised data collection programs.

Thank you for your review and consideration of this request. Should you have questions or require additional information, please contact Michelle Gauger, Director of the Bureau of Budget and Finance, directly at (608) 267-6714 or gaugermc@doi.state.wi.us.

Sincerely,

Eric J. Wilson

Deputy Attorney General

EJW:MCG:alm

cc: Tracy Williamson, Department of Administration

## State of Misconsin



2021 Assembly Bill 329

Date of enactment: March 17, 2022 Date of publication\*: March 18, 2022

## 2021 WISCONSIN ACT 183

AN ACT *to create* 165.25 (20) of the statutes; **relating to:** reporting the use of no–knock entry in the execution of a search warrant.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 165.25 (20) of the statutes is created to read:

165.25 (20) REPORT ON EXECUTION OF SEARCH WAR-RANTS AT PHYSICAL PREMISES. No later than July 1 of each year, submit a report to the legislature under s. 13.172 (2) on the issuance and execution of search warrants at physical premises by law enforcement agencies in the prior calendar year. The department shall collect any relevant information from law enforcement agencies in order to prepare the report by providing all reporting officials with instructions that specify the nature of the information required, the time it is to be forwarded, the method of classifying it, and any other matters that facilitate collection and compilation of the relevant information, and all persons in charge of law enforcement agencies and other criminal and juvenile justice system agencies shall supply the department of justice with the information requested. The report shall include, by jurisdiction, all of the following information for the preceding calendar

- (a) The total number of search warrants that were issued and denied.
- (b) Of the search warrants that were issued, the number that requested explicit authorization of an unannounced entry, and of those that requested explicit autho-

rization of an unannounced entry, the number that explicitly authorized and the number that declined to authorize an unannounced entry.

- (c) Of the search warrants that declined to authorize an unannounced entry, the number of search warrants that were executed with an announced entry and the number that were executed with an unannounced entry.
- (d) Of the search warrants that declined to authorize an unannounced entry that were executed with an unannounced entry, all of the following information:
- 1. The number of warrants for which a return under s. 968.17 was accompanied by a written inventory of property taken as provided under s. 968.17 (1).
- 2. The number of warrant executions that resulted in great bodily harm, as defined in s. 939.22 (14), to any person, or the death of any person.
- 3. The age, race, and gender of any primary suspect who was present at the warrant's execution.
- (e) Of the search warrants that explicitly authorized an unannounced entry, the number of search warrants that were executed with an announced entry and the number that were executed with an unannounced entry.
- (f) Of the search warrants that explicitly authorized an unannounced entry, the type of suspected crime for which it was sought.
- (g) Of the search warrants that explicitly authorized an unannounced entry and were executed with an unannounced entry, all of the following information:

<sup>\*</sup> Section 991.11, WISCONSIN STATUTES: Effective date of acts. "Every act and every portion of an act enacted by the legislature over the governor's partial veto which does not expressly prescribe the time when it takes effect shall take effect on the day after its date of publication."

#### 2021 Wisconsin Act 183

#### **-2-**

### 2021 Assembly Bill 329

- 1. The number of warrants for which a return under s. 968.17 was accompanied by a written inventory of property taken as provided under s. 968.17 (1).
  - 2. The number of warrant executions that resulted in

great bodily harm, as defined in s. 939.22 (14), to any person, or the death of any person.

3. The age, race, and gender of any primary suspect who was present at the warrant's execution.

#### Appendix D

Wisconsin Department of Administration Division of Executive Budget and Finance

## Fiscal Estimate - 2021 Session

☑ Original ☐ Updated	☐ Corrected ☐ Supp	lemental
LRB Number 21-2627/1	Introduction Number AB-0	329
Description reporting the use of no-knock entry in the execut	tion of a search warrant	
Fiscal Effect		
AppropriationsReve	ease Existing absorb within agency's	
Permissive Mandatory Perm  2. Decrease Costs 4. Decre	5.Types of Local Governments  Sase Revenue  Sase Revenue	ge
Fund Sources Affected  GPR FED PRO PRS	Affected Ch. 20 Approp  SEG SEGS 20.455(2)(a)	riations
Agency/Prepared By	Authorized Signature	Date
DOJ/ Michelle Gauger (608) 267-6714	Christopher J McKinny (608) 264-6367	6/8/2021

#### Fiscal Estimate Narratives DOJ 6/8/2021

LRB Number 21-2627/1	Introduction Number	AB-0329	Estimate Type	Original			
Description							
reporting the use of no-knock entry in the execution of a search warrant							

#### Assumptions Used in Arriving at Fiscal Estimate

This bill requires the Department of Justice to implement the collection of specified information from law enforcement agencies related to search warrants and to annually publish a report of the collected information by July 1 of each year.

In order to implement the data collection system, the department will-require \$400,000 in the first year and \$125,000 annually to establish, configure and maintain a data collection system. This estimate assumes that the department will be able to work cooperatively with other state agencies to add this functionality to existing systems, like the Department of Transportation TRACS system. Data collection system costs will increase if a stand-alone system is necessary.

The department will require one full-time equivalent position to establish, implement and administer the collection of data and one halftime position to analyze, report and publish the data.

There is no standard format for search warrants. Unless the Legislature requires law enforcement agencies to use a standardized format for search warrants, law enforcement agencies will need to assign staff to manually review search warrant records to complete the data reporting. This will result in an indeterminate but substantial increase in local government costs.

#### Long-Range Fiscal Implications

The Department of Justice will incur ongoing costs to maintain the data collection system and for 1.5 full-time equivalent positions to collect, analyze and report the collected data.

Law enforcement agencies will incur costs for staff to manually collect and review search warrants to complete the data reporting.

### Appendix D

Wisconsin Department of Administration Division of Executive Budget and Finance

## Fiscal Estimate Worksheet - 2021 Session

Detailed Estimate of Annual Fiscal Effect

☑ Original ☐ Updated	,	Corrected		Supplemental				
LRB Number 21-2627/1	li	ntroduction Nur	nber	AB-0329				
Description reporting the use of no-knock entry in the exe	cution of	a search warrant						
I. One-time Costs or Revenue Impacts for State and/or Local Government (do not include in annualized fiscal effect):								
\$400,000 to acquire, configure and implement a data collection system.								
II. Annualized Costs:  Annualized Fiscal Impact on funds fro								
		Increased Cos	ts	Decreased Costs				
A. State Costs by Category								
State Operations - Salaries and Fringes		\$120,00	0	\$				
(FTE Position Changes)		(1.5 FTE	Ξ)	·				
State Operations - Other Costs		135,00	0					
Local Assistance								
Aids to Individuals or Organizations								
TOTAL State Costs by Category		\$255,00	0	\$				
B. State Costs by Source of Funds								
GPR		255,00	0					
FED								
PRO/PRS								
SEG/SEG-S								
III. State Revenues - Complete this only wh (e.g., tax increase, decrease in license fee,		osal will increase o	r decrea	ase state revenues				
(-9,	T	Increased Re	ev	Decreased Rev				
GPR Taxes			\$	\$				
GPR Earned								
FED		and the contract of the contra						
PRO/PRS								
SEG/SEG-S								
TOTAL State Revenues		<u>an in the process was seen in the property of the process of the </u>	\$	\$				
NET ANNUA	ALIZED I	FISCAL IMPACT						
		Stat	<u>e</u>	Local				
NET CHANGE IN COSTS		\$255,00	0	\$				
NET CHANGE IN REVENUE		(	\$	\$				
Agency/Prepared By	Author	ized Signature		Date				
DOJ/ Michelle Gauger (608) 267-6714 Christopher J McKinny (608) 264-6367								